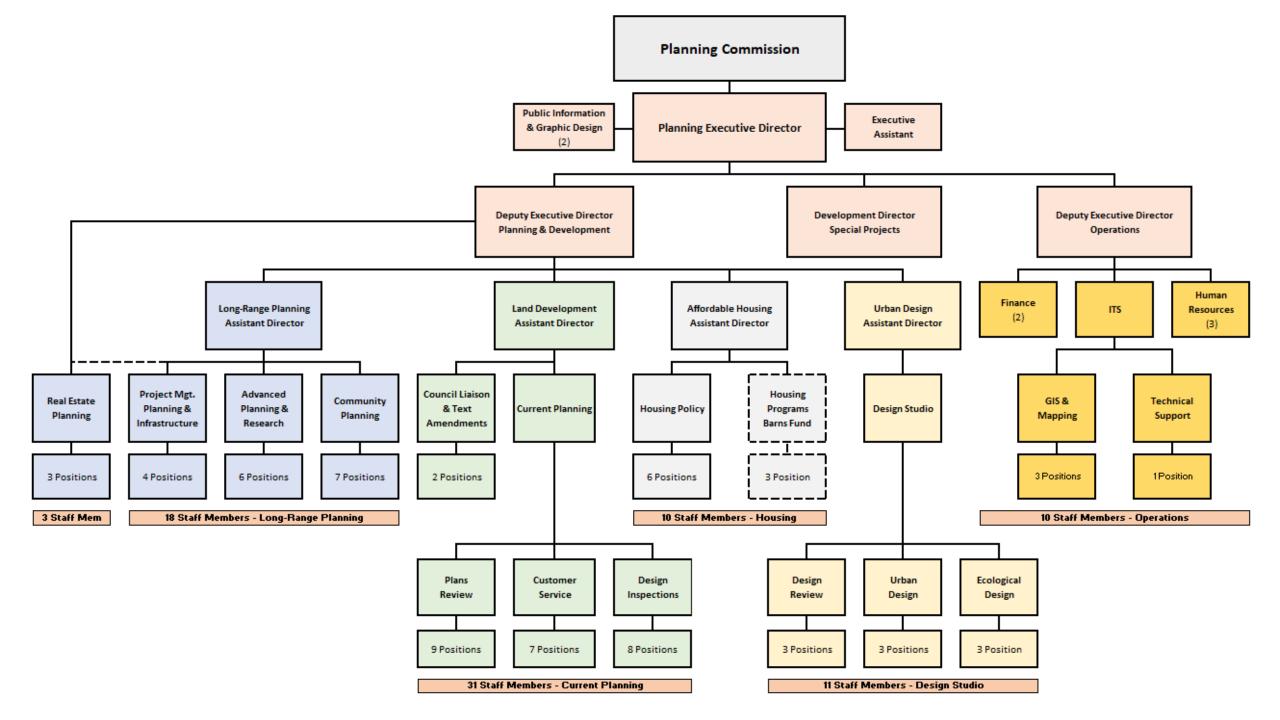
NASHVILLE PLANNING

Planning 101

Councilmember Orientation – September 22, 2023

Overview & Department Organization

Lucy Kempf – Executive Director Todd Okolichany – Deputy Director of Planning & Development



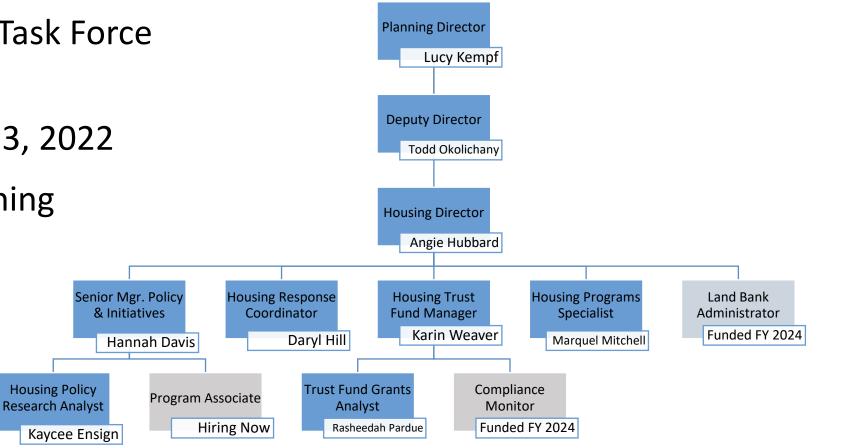
Metro Housing Division

Angie Hubbard – Director of Housing

Metro Housing - Who are we?

Structure & Organization

- Recommendation of the 2021 Affordable Housing Task Force Report
- Established January 3, 2022
- Housed within Planning Department



Housing Division Values & Beliefs

- VISION: Every Nashvillian has housing security.
- MISSION: Through robust community engagement and current reliable data, align systems and resources to advance residentcentric and neighborhood appropriate housing solutions and address long-standing housing inequities.
- BUSINESS ENVIRONMENT: We operate in a politically charged environment in which housing needs far outpace resources, capacity, and realistic timeframes.
- GUIDING PRINCIPLES: The following guiding principles must be reflected in all aspects of our work:
 - o Address housing inequities, especially racial inequities
 - Pursue innovative and creative solutions
 - o Connect people to each other and to resources and opportunities and make these pathways accessible to all
 - Create resilient solutions to support residents and communities in preparing for a recovering from economic and climate-related shocks and stressors
- GUIDEPOST: 2021 Affordable Housing Task Force Report

Metro Housing -What is our focus?

Starting Point

- Affordable Housing Task Force Report
 - <u>Affordable Housing Task Force</u> <u>Report Link</u>
- Build staff capacity
- Lay Groundwork for comprehensive housing strategy

52,000 units by 2030 for ≤80% AMI



Metro Nashville Area

2023 Area Median Income (AMI) and 2022 Median Household Income (MHI)

Source: AMI - US Department of Housing and Urban Development (2023)**; MHI - Census American Community Survey (2022)***

	1-person household	2-person household	3-person household	4-person household	
30% of AMI	\$21,000	\$24,000	\$27,000 \$30,000		
50% of AMI	\$34,950	\$39,950	\$44,950 \$49,900		
60% of AMI	\$41,940	\$47,940	\$53,940 \$59,880		
75% of AMI*	\$52,400	\$59,900	\$67,400	\$74,850	
80% of AMI	\$55,900	\$63,900	\$71,900 \$79,850		
100% of AMI*	\$69,900	\$79,900	\$89,900 \$99,850		
Median Household Income	\$44,935	\$88,716	\$101,139 \$101,927		
Area Median Income & Median Household Income for all households	AMI for Metro Nashville Area (all households)		MHI for Davidson County (all households)		
	\$102,500		\$72,473		

*HUD does not publish a calculation for this AMI target. The calculations for 75% and 100% of the AMI were prepared by the Tennessee Housing Development Agency.

** The Area Median Income for Metro Nashville includes a ten county census. The following counties are included: Cannon County, TN; Cheatham County, TN; Davidson County, TN; Dickson County, TN; Robertson County, TN; Rutherford County, TN; Sumner County, TN; Trousdale County, TN; Williamson County, TN; and Wilson County, TN

*** The Median Household Income includes only Davidson County.

Equity Lens

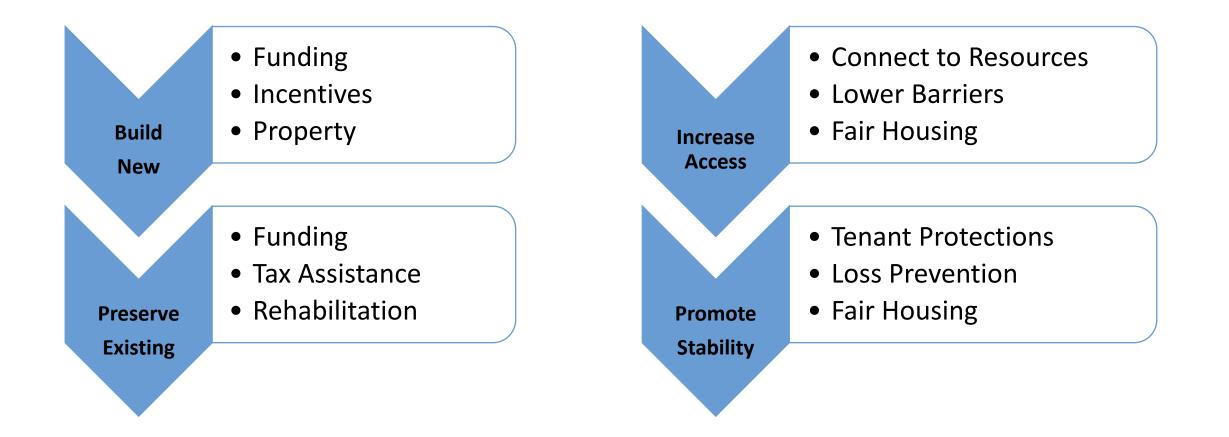
AFFORDABLE HOUSING

#

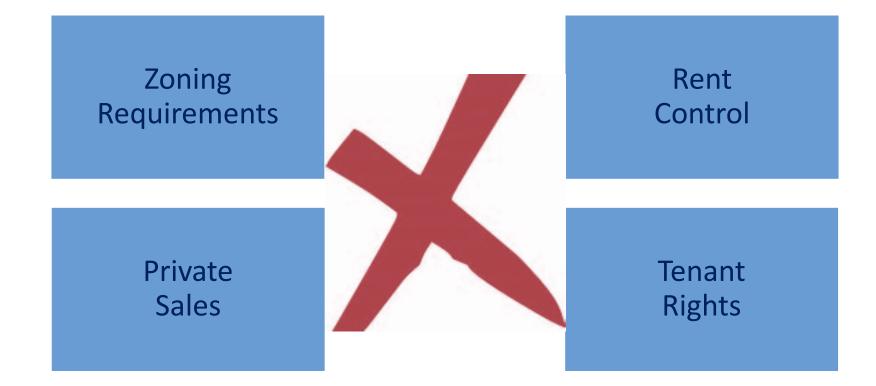
Fair Housing

Metro Housing - What are we doing?

Approach to Housing Security



Limitations



UT

Primary Functions



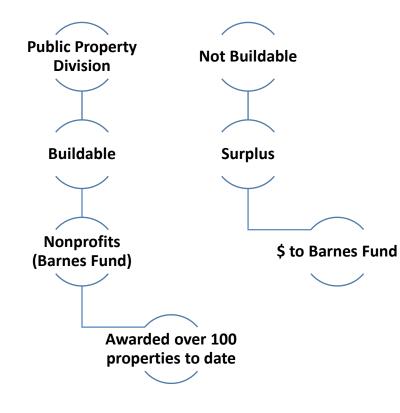
Metro Housing - Strategic Initiatives

Communications & Outreach

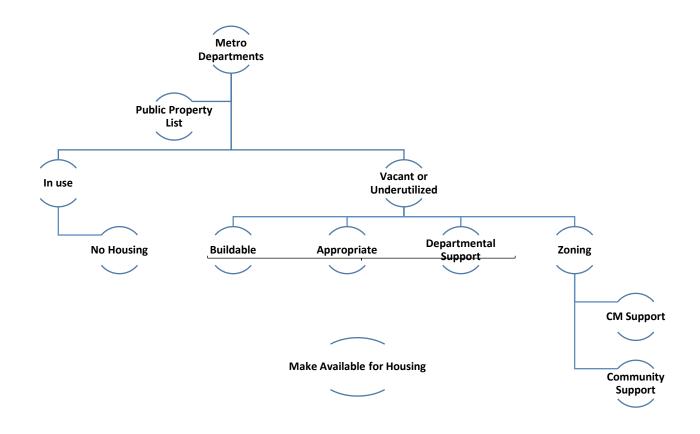


Property Utilization

Delinquent Tax Properties



Other Property



Unified Housing Strategy

Objectives

- Create & preserve a sufficient supply of permanent housing options affordable to Nashvillians at all income levels.
- Address historical housing inequities.
- Support residents with resources & policies to achieve & maintain housing security & stability.
- Ensure that Nashville's housing stock & systems are sustainable & resilient.



Metro Housing - Data & Policy Work

Data Management



Housing Security Roundtable

Purpose

- To create a shared understanding of housing security; the elements that influence it; and the impacts housing security has on our community
- Learn about new research and data tools that can be used to inform our programs and policies
- Increase collaboration across agencies dedicated to advancing the social and economic well-being of Nashvillians

Partners

- Metro Nashville Planning Department
- Metro Nashville Social Service
- Metro Nashville Public Health Department
- Metro Nashville Office of Homeless Services
- Greater Nashville Regional Council
- Nashville Area Chamber of Commerce
- Metropolitan Development & Housing Agency
- Tennessee Housing Development Agency
- Greater Nashville's Realtor Association

Housing Fact Sheets

 Purpose: address the main questions/concerns shared by community members about affordable housing

• Examples:

- $\circ~$ What we mean by affordable housing
- $\circ~$ What is housing cost burden
- \circ What is the Area Median Income
- What professionals in Nashville would be eligible for affordable housing

Metro Housing - Resident Resources

Resource Connections

Help with

- Locating housing
- Making utility, rent, or mortgage payments
- Making repairs or weatherization improvements to my home
- Making my home more accessible
- Paying my property taxes
- With services for Older Adults (age 62+)
- Understanding my fair housing & tenant rights
- Becoming a homeowner

Other work

- Constituent inquiries
- Displacement coordination (in development)
 - Redevelopment
 - $\,\circ\,$ Natural disasters

Metro Housing - Developer Tools

At-A-Glance

Program	Rental New Construction	Rental Rehab	Homeownership New Construction	Owner - Occupied Rehab**	Rental Assistance	Enhanced Infrastructure Improvements
Barnes Fund	≤60% AMI*	N/A	≤80% AMI*	≤80% AMI	N/A	N/A
CHIP	***	***	***	N/A	N/A	100% units @ ≤80%
Mixed-Income PILOT	≤75% AMI	≤75% AMI	N/A	N/A	N/A	N/A
Permit & Departmental Priority Review	See eligibility criteria.		N/A	N/A	N/A	

*Includes funding for acquisition.

**Indicates funding available to organizations to undertake for owner-occupied rehab. This does not indicate assistance available directly to homeowners.

***Types of housing projects eligible.



Barnes Fund

- Grants to nonprofits
- Competitive process
- Overseen by Housing Trust Fund Commission
- Funded annually through operating budget

CHIP

- Connecting housing to infrastructure program
- Grants for enhanced mobility-related improvements
- For projects with 100% income-restricted housing
- Funded through Capital Spending Plan

Mixed-Income PILOT

- Property tax abatements
- Create affordability in developments that would otherwise not have affordability
- Priority for projects along corridors & in high opportunity areas

ARPA Targeted Programs

- Pathways to Equitable Homeownership (\$10,000,000)
 - Collective or shared equity housing (\$9.5 million) *Barnes funding round opening late summer* 2023
 - Equitable homeownership network (\$500,000) RFP issued Fall 2023
- Housing Opportunities for Older Adults (\$8,000,000)
 - Rental housing for 62+ (\$6.5 million) *funding awarded*
 - Shared Housing Improvements (\$1.2 million) *Barnes funding round opening late summer 2023*
 - Homesharing Technology Pilot (\$300,000) program *RFP currently open*
- Innovative Housing Solutions (\$7,000,000)
 - Co-op housing for families (\$7 million) *Barnes funding round opening late summer 2023*

Coming soon – Nashville Catalyst Fund

Nimble

Access to capital for

Mission developers (non- and for-profit) to

Preserve existing regulated & unregulated affordable housing &

Accelerate the creation of high-impact affordable housing

In the works HUD PRO Housing Grant

Application

Grant Purpose	 PRO Housing = Pathways to Removing Obstacles to Housing Further develop, evaluate and implement housing policy plans. Improve housing strategies, or Facilitate affordable housing production and preservation. 		
Proposed Activities	 Develop a guide for updating zoning & land use policies to encourage Missing Middle Housing Provide technical assistance & capacity building to mission driven affordable housing developers & contractors to expand the creation/preservation of affordable housing Develop guide to facilitate affordable housing on land owned by faith-based institutions Financing the development or preservation of affordable housing (0-30% or PSH) Grant administration 		
Timeline	 October 2 = Draft application available for public comment October 11 = Virtual public meeting (11:30 am) & In-person public meeting (5:30 pm) October 16 = Council committee meetings October 17 = Council consideration; public comment period closed at 11:00 pm October 30 = Grant submittal deadline Early 2024 = HUD announces awards 		

Metro Planning Commission

Lisa Milligan – Assistant Director Land Development

Metro Planning Commission - Basics

• 10 members

o 8 members appointed by Mayor and confirmed by Metro Council

 1 member elected by Metro Council from Council membership (also serves as Chair of Planning and Zoning Committee)

• Mayor – generally appoints a member to serve as representative

 Meets twice a month most months – 2nd and 4th Thursday (some months only 1 meeting)

Metro Planning Commission - Duties

- Granted by the State through Title 13 of TCA
- Adopt General Plan (NashvilleNext)
- Review amendments to General Plan final decision
- Review zone change requests and make recommendation to Council
- Review preliminary SP requests and make recommendation to Council
- Review subdivision plans final decision
- Review and recommend CIB

Communicating with the Commission

- CMs are given an opportunity to speak at the beginning of every MPC meeting for items on the agenda
- CMs can also speak when an item comes up on the agenda
- CMs can send emails to the Commission

NashvilleNext & Policy

John Houghton – Assistant Director Long Range Planning

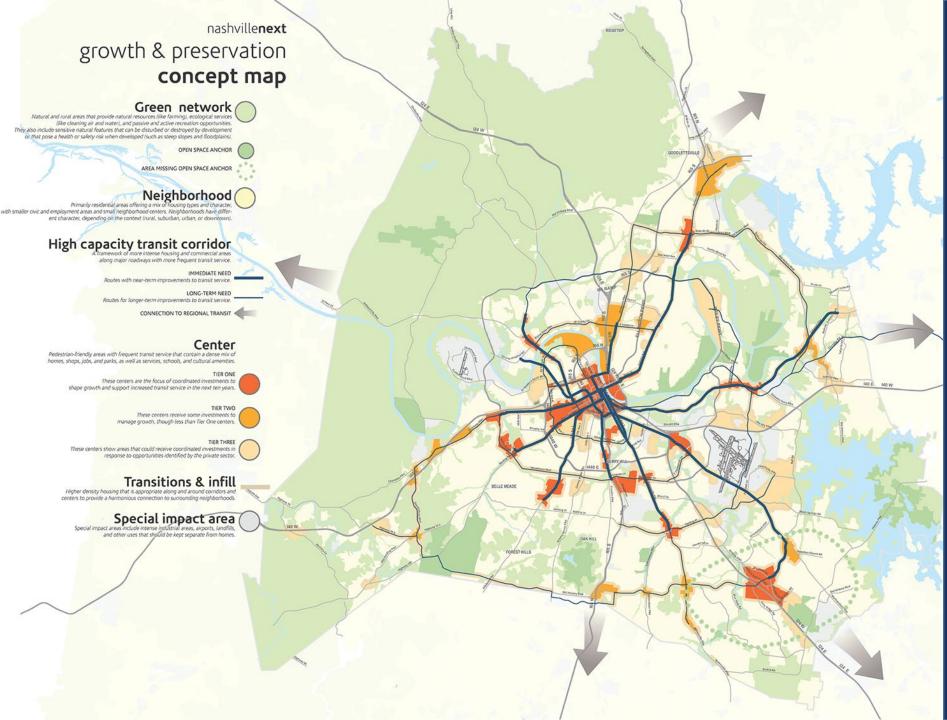
NashvilleNext

• General Plan for Nashville & Davidson County (2015)

 \circ Policy guide to how and where Nashville will grow in the next 25 years

 \odot Plan is a living document – often amended over time

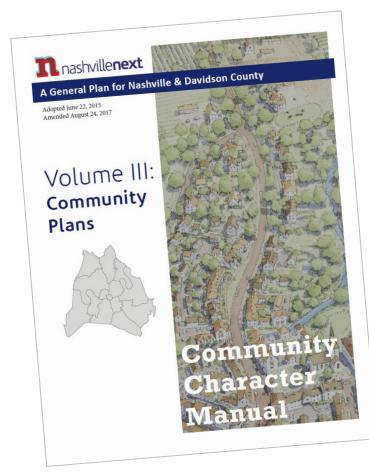


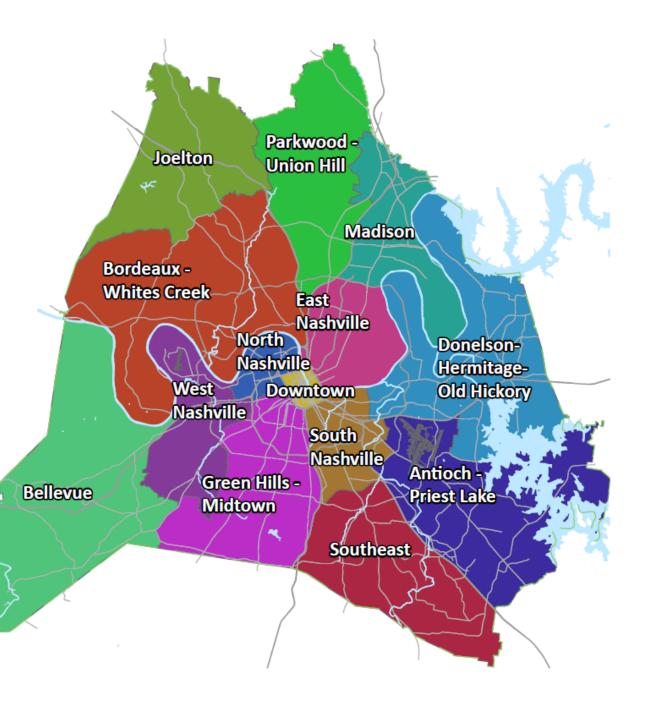


Guiding Principles

- Ensure Opportunity for all
- Expand Accessibility
- Create Economic Prosperity
- Foster Strong
 Neighborhoods
- Advance Education
- Champion the
 Environment
- Be Nashville

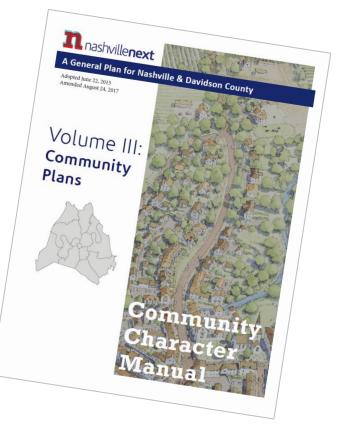
Community Plans



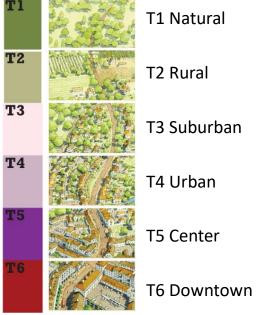


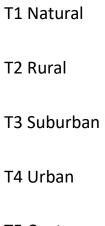
Community Character Policy

- Community Character Policy helps shape the form and character:
 - \circ Open space
 - Neighborhoods
 - \circ Centers
 - Corridors
 - Districts
- Community Character Policy provides guidance:
 - o Zone change requests
 - Subdivision requests (to a lesser extent)
 - Capital improvement projects and budget
 - Recommendations to Board of Zoning Appeals

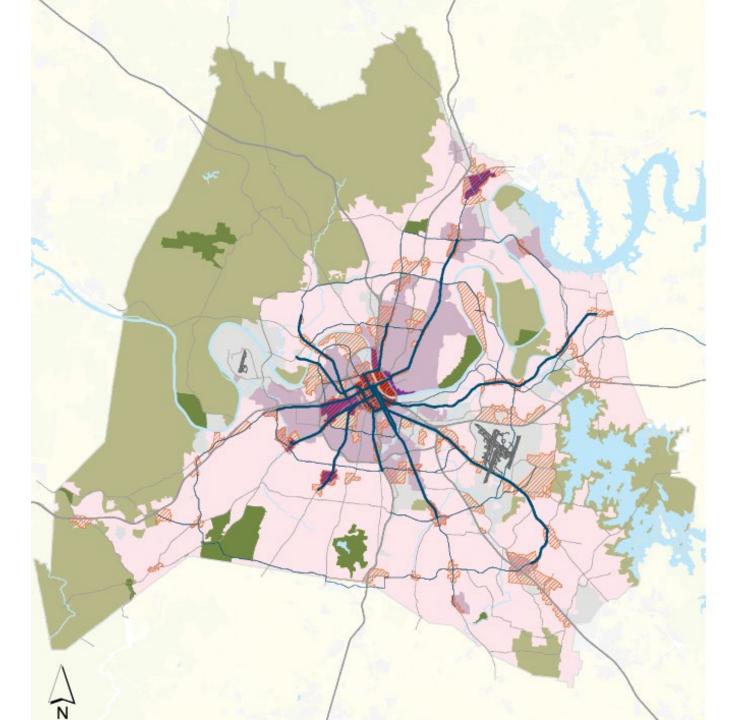


Transect





D District



Structure of Character Policies

General

Zoning

•

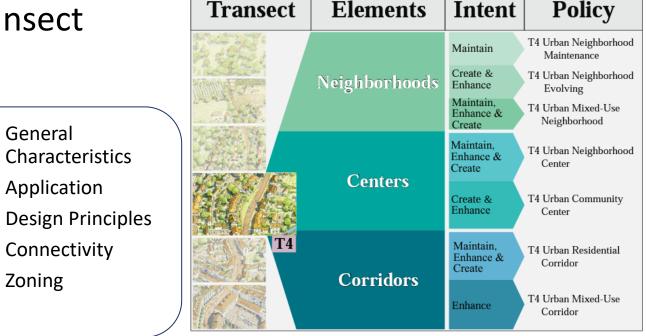
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- Policies provide guidance for four community elements in each transect category:
 - Open Space
 - Neighborhoods
 - Centers

• Corridors



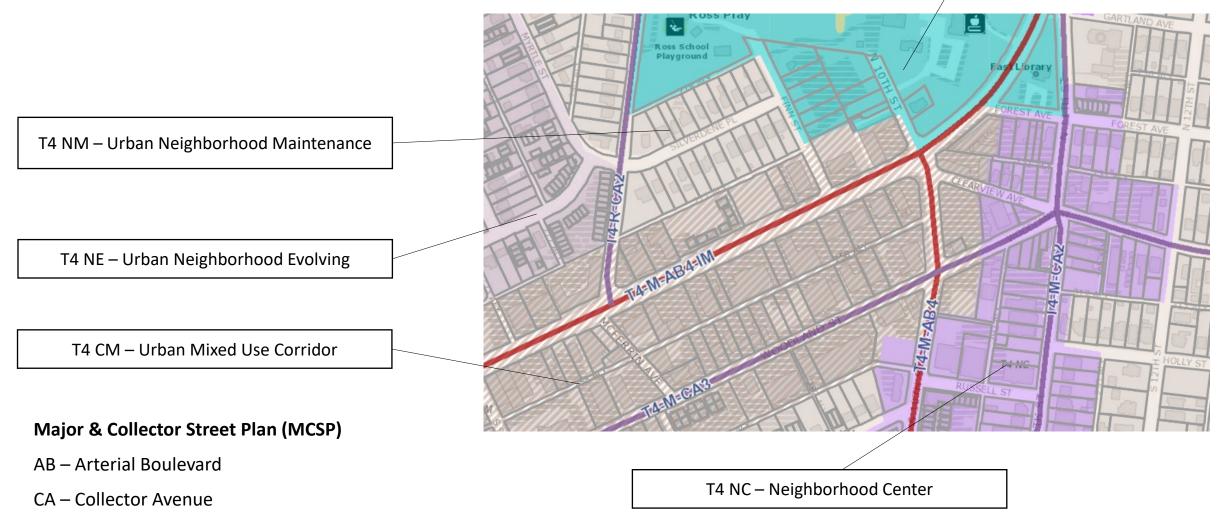
Elements

Intent

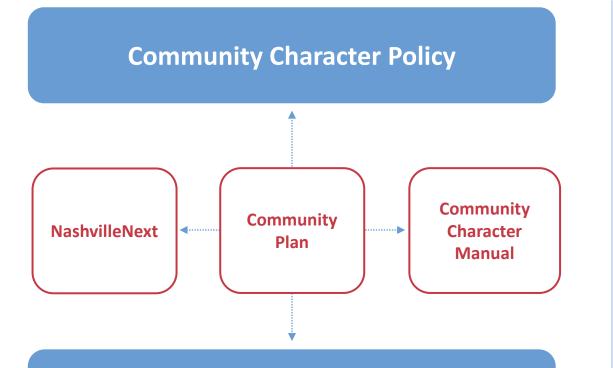
Transect

Example of Community Character Policies

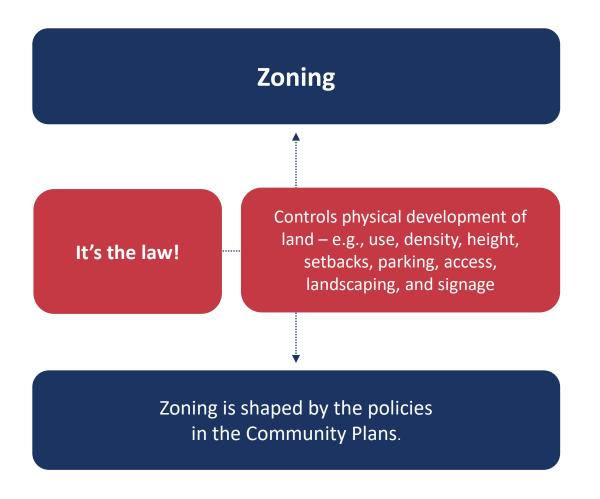
CI - Civic



Community Character Policy vs Zoning



Guides rezoning decisions by the Metropolitan Planning Commission. Policy changes <u>do not</u> change zoning.



Policy Amendments

- Initiated by Planning Department, community, or property owner
- Application fee cannot be waived on Plan Amendments
- Three types Major (community meeting), Minor with community meeting, Minor (no community meeting)
- Community meeting is led by Planning staff
- Community input is important, but 100% support is unlikely
- Not all amendments are paired with a zone change application

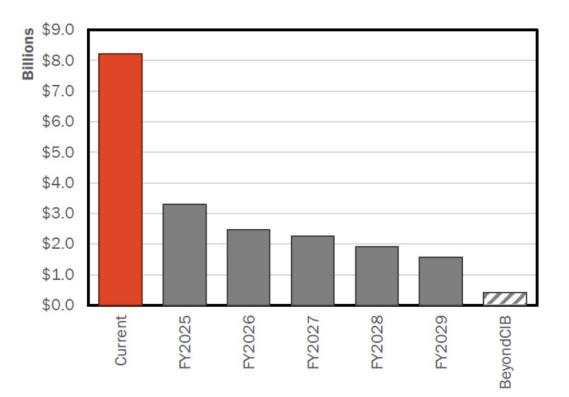
Community Character Policy Notes

- Context is important not every part of every policy area supports the same type of development. The edge of a T3 NM area may support something more intense than the interior of a T3 NM area.
- It is not uncommon for existing zoning to conflict with the land use policy. In these instances, policy is aspirational but the zoning still controls for the purpose of development.
- Policy guides Planning Commission decisions for zoning changes.

Capital Improvements Budget

What's in the CIB?

- Any capital improvement that Metro makes must be included in the CIB.
- A capital improvement is "any building, structure, work or improvement," with an average life over 10 years and a cost greater than \$50,000.
- The FY24 CIB included over 1,000 projects requesting \$20 billion over the next ten years.



The role of the CIB

Capital Improvements Budget

Any capital improvement that Metro makes must be included in the CIB. However, **inclusion in the CIB does not guarantee funding**. It only lays out what Metro could spend money on.

It includes six years of projects, but is only binding on the first year.

Sources of funding

General obligation bonds / Capital Spending Plan (CSP)

Revenue bonds

- Water services
- Sports Authority

4% Funds

Enterprise funds or operating budget

Federal or state funding

Annual cycle

October – January: Council requests

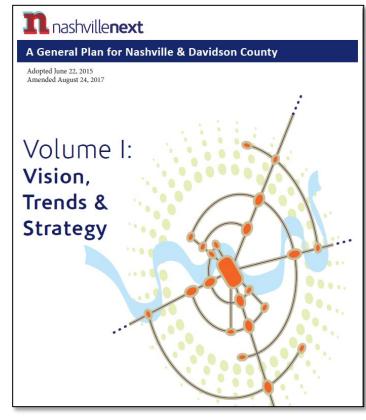
January – February: Department requests

April: Planning Commission vote

May: Mayor's Draft

June: Council vote

NashvilleNext



Metro Nashville Charter

The capital improvements budget shall include a program of proposed capital expenditures for the ensuing fiscal year and the next five fiscal years thereafter, accompanied by the report and recommendations of the metropolitan planning commission with respect to the program.

Related powers

- Make the general plan for the physical development of the metro govt area
- Adopt a zoning plan
 Make plans for replanning, conservation, improvements and renewal of neighborhoods

Where to find projects in your district

Close	Help me find
Search Planning Department	ost more than \$50,000
Search Q	al improvements include Metro facilities and equipment, as well as infrastructure. Infrastructure refers to the investments that shape private
	ies, like deciding where to live, start a business, or invest. The Planning Commission's role is most tied to infrastructure, which must be
Long Range Planning	y coordinated with <u>land use policy</u> .
Community Character Manual	Planning is continually working to ensure that the Capital Improvements Budget aligns with <u>NashvilleNext</u> , is more accessible and varent, and is data-driven.
Community Plans	
Local Planning Studies	cal Year 2023-2024 Capital Improvements Budget
Transportation Planning	ocess to create the Fiscal Year 2024 Capital Improvements Budget has begun. Drafts of the budget will be added as they move through the ss.
Capital Improvements	iscal Year 2023-2024 Report on Council Requests ト
Neighborhoods	iscal Year 2023-2024 Capital Improvements Budget (Adopted June 2023) >
Communities and Council Districts	ntact
	<u>Diaxton</u> ≅ 615-862-7162
	evious Capital Improvements Budgets
	ze Department's Capital Budget and Planning Page: Includes final Capital Improvements Budgets since 2008, as well as Capital Spending
	Capital Status Reports, and Four Percent Reserve Funds.
	ing Department Previous Capital Improvements Budgets: Includes Planning Department Capital Improvements Budgets documents since
https://www.nashville.gov/departments/planning/long-range-planning/capit	-improvements 1 Traces

From the Planning Department CIB page, you can find:

- An online viewer of all CIB projects
- A report of projects by Council district

Next steps for the CIB

Annual cycle

October – January: Council requests

January – February: Department requests

April: Planning Commission vote

May: Mayor's Draft

June: Council vote

Planning will coordinate with Council office on scheduling a more detailed briefing on the CIB in support of the Council request cycle.

Zoning Basics & Rezoning

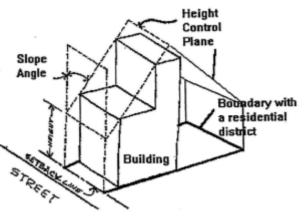
Lisa Milligan – Assistant Director Land Development

Zoning Basics

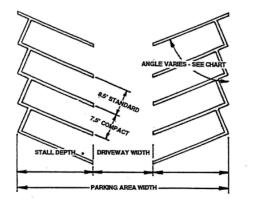
- Zoning is *law.*
- Zoning is the set of rules that govern how land may be used and the development standards for all property in Nashville.
- The laws control the physical development of land (building heights, setbacks, parking, landscaping, signs) and the land uses allowed.
- Property owners can develop under their existing zoning without following the guidance of Community Character Policy.

What is included in zoning?

- Base zoning
 - Uses permitted by right
 - with conditions
 - by special exception (BZA)
 - accessory
- Bulk standards
 - Height
 - Coverage
 - Setback
- Parking/Access
- Landscaping



	Ag	Residential						Mixed Use					Office					
	AG	RS80	R80	RM2	RM40	М	*	MUN	MUL	MUG	MUI	0	0	0	OR 20	ORI		
	and	thru	thru	thru	thru	н	s	and	and	and	and	N	L	G	thru	and		
	AR2a	RS3.75-A	R6-A	RM20-A	RM100-A	Р	Р	MUN-A	MUL-A	MUG-A	MUI-A				OR 40-A	ORI-A		
Residential Uses																		
Single-family	Р	Р	Р	Р	Р			Р	Р	Р	Р	Р		PC	Р	Р		
Two-family	PC		PC	Р	Р			Р	Р	Р	Р			PC	Р	Р		
Multi-Family				Р	Р			Р	Р	Р	Р			PC	Р	Р		
Elderly housing				Р	Р			Р	Р	Р	Р			PC	Р	Р		
Mobile home dwelling	Р					PC												
Accessory apartment	A	A	Α															
Accessory dwelling, detached			PC	PC	PC										PC	PC		
Boarding house				Р	Р			Р	Р	Р	Ρ				Р	Р		
Consignment sale	PC	PC	PC	PC	PC	PC		Ρ	Р	Ρ	Ρ				Р	P		
Domesticated hens	Р	Α	Α															
Garage sale	Α	Α	A	A	A	Α		Α	Α	A	Α				Α	A		
Historic bed and breakfast homestay	0	0	0	0	0	0		0	0	0	0	0	0	0	0	0		
Historic home events	SE	SE	SE	SE	SE	SE		Р	Р	Р	Р	SE	Ρ	Ρ	Р	Р		
Home occupation	Α	Α	Α	A	A	Α		Α	Α	A	Α	Α			Α	A		
Rural bed and breakfast homestay	SE																	
Security residence												PC	PC	PC				
Short term rental property (STRP)	Α	A	Α	A	Α	Α		Α	A	A	Α	Α		Α	Α	A		
Institutional lises																		



General Zoning Categories

- A agricultural (AG, AR2a)
- R residential (R, RS, RM, -A)
- MU mixed use (MUG, MUL, MUN, -A)
- O office (ON, OL, OG, ORI, -A)
- C commercial (CL, CN, CS, CA, CF, -A)
- SC shopping center (SCC, SCR, SCN)
- I industrial (IWD, IR, IG)
- SP specific plan
- DTC downtown code
- A district some design/access standards
- NS districts no STRP



Overlays

- PUD planned unit development
- Historic landmark, conservation, preservation
- Contextual, Urban Design, Corridor design based
- DADU
- Institutional
- Others airport, adult entertainment, impact, urban zoning, neighborhood landmark, greenway, floodplain, two-story, accessory structure



Specific Plans

- Zoning process that may allow for alternative design standards to achieve consistency with the general plan
- Context sensitive development
- Preliminary SP is 1st step this is the zoning. Final site plan must be consistent with preliminary.
- Not all sites need an SP be selective; SPs require additional resources for review, processing, and enforcement
- What can/can't be regulated?
 - Uses/bulk/design yes
 - Operational criteria more difficult (enforcement)
 - Affordable housing no (State law restriction)



Zone Change Application

The METROPOLITAN COUNCIL requires all information shown on the checklist below. You are required to notify the district councilmember and Council office about your zone change application, prior to submitting it to the Planning Dept.

Checks should be made payable to "Metropolitan Government"

Subdivision Mandatory R	eferral
	of cres
_	Total Acres

Reason(s) for this zone change request

Rezoning Process 4 to 6 months

- Application is filed with Metro Planning
 - early notice postcard 1,000 feet
- Metro agency review
 - Planning, Public Works, Stormwater, Water Services, Fire, Parks, Historic
- Revisions and further review
- Planning Commission hearing
 - notification mailed and sign
 - Deferrals applicant must request
- Planning Commission recommendation
 - Approval we send bill automatically
 - Disapproval only send if you request; can also work with council office to draft
- Council 3 readings
 - notification mailed and sign

Subdivisions

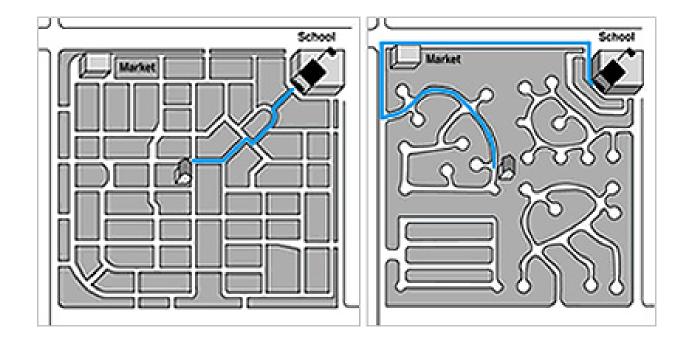
Lisa Milligan – Assistant Director Land Development

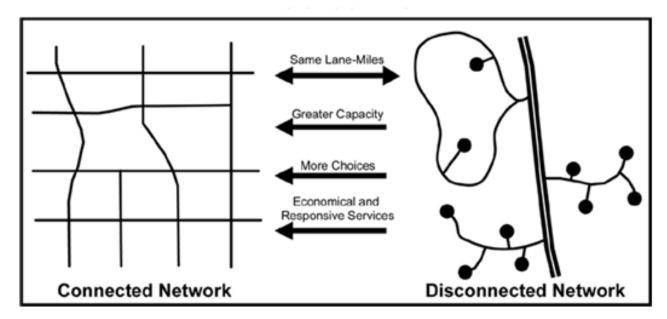
Subdivisions

- Planning Commission review no council
- Metro's Subdivision Regulations control how land is divided.
- The regulations control patterns of development to reflect different contexts and character urban, suburban, rural, complement surrounding development, and define traffic circulation patterns and access.
- CCM
 - Directs to applicable section of the Subdivision Regulations limited role

Street Connectivity

- Planning encourages a well connected street network
- Where there are existing stub streets, we will require that the streets extend as new developments come on board
- Where no street network exists, we will encourage the establishment of a well connected network
- Connectivity allows for easier cross trips between neighborhoods: keeps some trips off of main streets
- Connectivity allows for dispersal of cars to multiple points on main streets
- Connectivity makes walking and biking a more viable mode of transportation and provides safe routes for all users





Working With Planning

Lisa Milligan – Assistant Director Land Development

Staying Informed

- You will receive (by email):
 - Submittal packet after each submittal deadline 1st page after cover is a table of contents by district
 - Copies of notification information emails early notice postcard (no hearing date) and hearing notification (specific date)
 - Staff reports (MPC)
 - Staff reports (P&Z if member; Council public hearing report- everyone)

On-Line Tools

- Parcel viewer <u>https://maps.nashville.gov/ParcelViewer/</u>
 - Interactive mapping tool can search by location, address, map/parcel number
- Development Tracker <u>https://maps.nashville.gov/DevelopmentTracker/#</u>
 - Tracks new applications and those currently in process projects fall off after final decision (not a complete listing of ALL projects)
- SP Viewer https://maps.nashville.gov/SPSearch/
 - Includes all approved SPs (ordinance, plans, minutes)

Fee Waivers for Zone Change Applications (including overlays)

- Fee waivers application fee
 - Large area rezoning of residential areas
 - Rezoning of non-residential to residential
 - Some overlays
 - 3 additional in a year (on top of above)
- Fee waivers signs/notices
 - Large area rezoning of residential areas
 - Rezoning of non-residential to residential
 - Some overlays
 - 3 additional in a year (on top of above)

Councilmember Initiated Planning Reviews

- Large area rezonings
 - Coordinate with Planning in advance of filing For downzonings, Planning will typically want to pull out some lots to keep the option for housing diversity
- Application of overlays
 - Coordinate with Planning in advance of filing
- Encourage you to talk with neighborhoods in advance of filing so that they aren't surprised. If there is significant opposition, there may be bumps in the road to approval.

Text Amendments

- Since 2021, Planning has processed 46 text amendments
- Given the countywide nature of the Zoning Code, text amendments can have broad impacts and generate significant interest from the community
- A seemingly minor change can have major implications tentacles extend throughout the code

Text Amendments

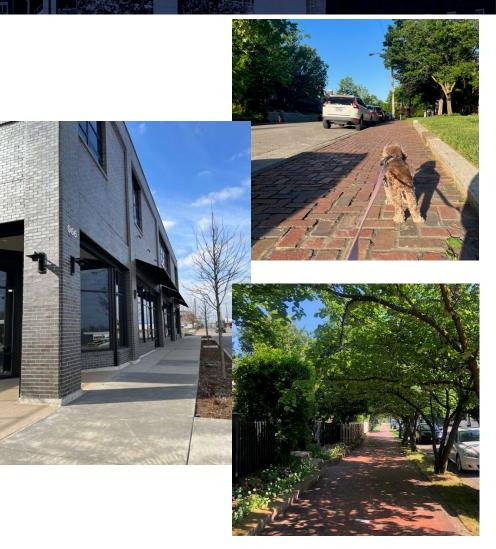
- It is important to work with Planning in advance of text amendments being filed
- Problem identification and goal setting
- Understanding of timeline for drafting, review, and engagement
- Data driven process
- Stakeholder identification and involvement

Sidewalk Update

Metro Planning and Nashville Department of Transportation

Sidewalk Ordinance

- Adopted following extensive stakeholder outreach
- Targeted approach
 - UZO
 - Centers/Corridors as defined by NashvilleNext
- Triggers
 - New Construction
 - Some additions/renovations
- Waivers, payment in lieu, and BZA variance
- We got sued.



Knight vs Metro

- Claimed that the ordinance constituted a taking
- District Court ruled in favor of Metro; Plaintiffs appeals
- 6th Circuit Court of Appeals finding that the ordinance was unconstitued
 under the Fifth Amendment's takings clause
- Metro settled a 2nd case after the ruling (MRB Developers v Metro)
- Sidewalk claims submission limited to 1 year prior to ruling and only for those where the fee was paid under protest or a variance was requested

Moving Forward – Short Term

- We can still require sidewalks but there must be an individual property assessment and the city must establish that there is a "nexus" between requiring sidewalks and the project's social cost ("burden"), as well as "rough proportionality" between the extent of what Metro is requiring (a sidewalk) and the project's burden.
- This ruling does not alter how SPs or requests for zone changes are currently processed.
- This ruling does not affect Metro's subdivision regulations.
- Outside of SP, zone changes and subdivision regulations, requests for sidewalks are being reviewed on a limited, case by case basis.

Moving Forward – Longer Term

- NDOT/Planning/Legal are working toward a new approach to be codified but this is going to take some time and require patience. Need to separate multi-family/commercial from 1 & 2 family
- NDOT is deploying the new Multimodal Transportation Analysis (MMTA) Guideline to help provide a justification for sidewalks and other critical multimodal infrastructure with developments. The provisions of the MMTA were recently codified by council action in BL2023-2010.
- Ruling needs to be considered when thinking about other development requirements trees as an example. The trigger is placing a condition on something a landowner is entitled to by right.
- We got sued again. Class action lawsuit that would open up window for claims. This is early days so limited information.