

**Item #1** 

**REQUEST** Concept Plan Review and OHM Review 601 Lafayette Street

Council District 19 – O'Connell

**Requested by** Kimley-Horn, applicant; 601 Lafayette Owner, LLC,

owner.

Staff Reviewer Hammer

**Staff Recommendation** Approve with conditions and defer without all conditions

### **Applicant Request**

A request to approve a concept plan and recommend approval of an overall height modification for properties located at 601 Lafayette Street, zoned DTC (1.06 acres) and within the Lafayette Subdistrict, to allow a 32-story residential building where 12 stories are permitted by-right, and 16 stories are allowed with bonus height.

## **Project Overview**

This project is located at the southwest intersection of Lafayette Street and Ewing Avenue and includes a mixed-use development consisting of 411 rental units (no STR), 5,715 sf of retail, and 373 parking spaces across three levels of underground parking.

### **Plan Details**

This staff report references drawings supplied by the applicant, dated November 22<sup>nd</sup>, 2022, saved in Metro Planning staff files, and available to the committee members online at links supplied by Planning staff.

The project site has frontage on Lafayette Street and Ewing Avenue. Lafayette Street is a primary street and Ewing Avenue is a tertiary street. Pedestrian entrances to the residential lobby and amenity spaces are located off Ewing Avenue. The building's underground parking is accessed from an entrance on Ewing Avenue and service and loading are proposed internal to the site.

The site is abutted to the west by an access drive serving City Winery to the south, with the access drive entering the 601 Lafayette site via an existing easement. The proposed building does not have reciprocal rights to this easement and does not propose to utilize it for building functions. A small area of surface parking is proposed on a portion of the property to the south of the structure, shielded in part by an existing building to the immediate south of the site.

## MODIFICATION REVIEW

## 1. Overall Height Modification

- Required: 601 Lafayette Street is located within the Lafayette Subdistrict of the Downtown Code, where 12 stories are permitted by-right and up to 16 stories are permitted using the Bonus Height Program.
- o Request: 32 stories.

The process for an Overall Height Modification is outlined in the DTC as follows:

- 1) The Executive Director of the Planning Department shall determine whether the development has made reasonable efforts to pursue all appropriate bonuses available in the Bonus Height Program.
- 2) The applicant shall hold a community meeting providing notices to all property owners within 300 feet.
- 3) The Planning Commission shall review the modification request and may grant additional height for exceptional design, including but not limited to unique architecture, exceptionally strong streetscape, contribution to the skyline, improvement of the project's relationship to surrounding properties, and improvement to the character of the neighborhood. In some instances, consideration may be given where a project results in implementation of significant community improvements (e.g. quality open space, upgrading public infrastructure, or others determined by the policies of Metro departments) and/or contributes to the implementation of community improvements determined by the policies of Metro departments.
- O Bonus Height Program: A Determination Letter, signed by the Executive Director of the Planning Department, is attached to this staff report, and states the development has made reasonable efforts to use all appropriate bonuses available in the Bonus Height Program. The LEED bonus has been earned by pursuing LEED accreditation for a silver or higher level. Additional bonuses being utilized include Underground Parking, Public Parking, and Pervious Surfaces.
- Ommunity Meeting: The applicant held a community meeting on Monday, December 19, 2022 at 6:00 P.M. and sent notices to property owners within 300 feet. Four members of the public, and four people associated with the project, attended the community meeting. The public generally voiced support of the project and questions asked were related to clarifying details of the project. This included questions about the amenity deck orientation, right-of-way programming, and drop-off functions.
- <u>Exceptional Design Analysis</u>: The tower of the project features a façade primarily of metal panel, with operational window systems that create a unique texture to the rectangular tower footprint. These systems are critical to the success of the tower design. The base of the project fully activates the street along Lafayette Street and recesses the tower to allow light and air to permeate to the street level.



The tower exhibits exceptionally strong streetscape. NDOT completed the Pie Town Mobility Study in 2022 and it is anticipated that the Major and Collector Street Plan (MCSP) segment will be updated to reflect a 108' right-of-way cross-section, rather than the 96' cross-section presently within the MCSP. The project has anticipated this change and is complying with the 108' cross-section, exceeding the MCSP standard.

Back of house operations will be contained within the site and existing above-ground utility lines will be buried underground. Additionally, the project has committed to financially participating in the design and implementation of a pocket park at 6<sup>th</sup> Avenue and Lea Avenue. This is an infrastructural improvement recommended directly by the Pie Town Mobility Study published by NDOT in 2022.

## 2. Step-back

- o Required: 15' step-back required between the 4<sup>th</sup> and 8<sup>th</sup> story.
- o Request: 9'-8" to 113'-6" step-back proposed at 2<sup>nd</sup> story.
- O Analysis: The intent of a step-back is to allow light and air to reach the street for the benefit of pedestrians and to define the public realm at a pedestrian-scale, while encouraging a strong street-wall. The project maximizes the allowed floor-to-floor height of the ground level in order to create that street wall and the building's upper levels pull back significantly from the frontage to create a large void where light and air may permeate to the street.

### 3. Canopy Height

- o Required: 4' maximum canopy height
- o Request: 17'-8" to 19'-2" canopy height proposed along both frontages
- Analysis: While Staff understands the design intent of the canopy to define and shield the pedestrian realm from the elements, Staff has both aesthetic and practical concerns with the design element. From an aesthetic perspective, it may appear dated and out-of-place with projects on Lafayette that are in compliance with the canopy standard. From a practical standpoint, any permanent encumbrance of right-of-way must receive heightened scrutiny during design review and the mandatory referral process from Metro Council. At a minimum, Staff has requested that the canopy be reduced from 10'-8" to 10' as to not constrain the potential for transit on Lafayette Street, which is anticipated by the Pie Town Mobility Study and will be studied by subsequent efforts including the SoBro Mobility Study and Connect Downtown Study.

### **NDOT Recommendation**

NDOT is awaiting traffic study. This TIS must be submitted, reviewed and finalized prior to NDOT's Traffic approval.

## STAFF RECOMMENDATION

The project aligns with the goals and objectives of the Downtown Code. Staff recommends approval with the following conditions and deferral without all conditions:

- 1. Any non-occupiable architectural element encroaching over the Lafayette Street right-of-way, including but not limited to the proposed awning, shall be revised to encroach no more than 10' into the right-of-way.
- 2. Prior to building permit approval, all bonus height actions identified in this application must be approved, including those that require a deed or restrictive covenant.
- 3. A TIS shall be submitted and reviewed prior to consideration at the Metropolitan Planning Commission.
- 4. The applicant shall comply with NDOT's recommendations and with any proposed traffic improvements that result from the project TIS.
- 5. If implementation of final TIS recommendations has a substantial effect on the building or site design, revisions to these plans shall be reviewed by the DTC DRC.
- 6. All overhead lines along the site's frontages shall be buried.
- 7. The proposed residential units shall not be converted to a short-term rental use, memorialized by a deed restriction or covenant, as reviewed by Metro Legal.
- 8. Prior to building permit approval, final exterior art design shall be reviewed by Planning staff. Planning staff may require the DTC DRC review of the design, if deemed necessary.
- 9. Any encroachments shall be reviewed and approved by the Metropolitan Council through the mandatory referral process.





METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY

Planning Department 800 Second Avenue South P.O. Box 196300 Nashville, Tennessee 37219-6300

November 29, 2022

Attn: Brendan Boles Kimley-Horn 214 Oceanside Drive Nasvhille, TN 37204

Re: Determination on DTC Bonus Height Program Efforts for 601 Lafayette

Mr. Boles:

This letter serves as a determination to submit an Overall Height Modification application for the project proposed at 601 Lafayette Street on the southwest corner of Lafayette Street and Ewing Avenue. This letter does not indicate support, or guarantee project approval.

The project site is located within the Lafayette Subdistrict of the Downtown Code, where 12 stories are permitted by-right and up to 16 stories are permitted using the Bonus Height Program. The proposed development includes a 32-story residential building with retail space on the ground floor and underground parking.

Exhibits submitted to Planning Staff on September 22, 2022, demonstrate the use of the following Bonus Height Program options:

- LEED Two stories of bonus height are being earned by building a LEED accredited building (silver or higher)
- Public Parking Approximately 31,780 sf of bonus height is being earned by providing public parking within the building.
- Underground Parking Approximately 127,752 sf of bonus height is being earned by providing entirely underground parking across four levels.
- Pervious Surfaces Approximately 5,810 sf of bonus height is being earned by providing pervious surfaces on a green roof.

Additionally, the project has committed to the following design elements that further support the Overall Height Modification request:

- Unique Architecture/Contribution to the Skyline The building's upper-level facades are
  primarily metal panels with a dynamic glazing system that will use operable windows and other
  techniques to achieve a high-quality architectural gesture. The upper levels are pulled back from
  Lafayette Street as a grand gesture.
- Exceptionally Strong Streetscape Sidewalks and planting zones along Ewing Avenue and Lafayette Street will meet or exceed the Major and Collector Street Plan. The project will be implementing the recommended right-of-way width on Lafayette Street, which includes an additional 12 feet beyond what is called for in the Major and Collector Street Plan, as well as active uses along all street frontages. All parking is below grade or located behind the ground floor active uses.
- Relationship to Surrounding Properties/Significant Community Improvements Curb cuts onto both streets have been minimized and reduced in size. To enhance the surrounding neighborhood,



the project will contribute at least \$100,000 to a community pocket park space identified in the Pie Town Mobility Study along Lafayette Street at Lea Avenue.

With these commitments, along with the efforts to utilize the Bonus Height Program, this project may proceed with the next step in the Overall Height Modification process – submitting a formal application. The project will receive detailed review by Metro Planning and other Metro departments and agencies once a formal application has been submitted. Specific issues and conditions may be addressed during the overall height modification process while other more minor details may be addressed through the final site plan process.

Note that this letter does not waive the project from the requirements of Metro Planning or other Metro departments and agencies. Reconsideration of this determination may be warranted if the applicant team is unable or unwilling to follow through with any requirements, or with any of the commitments described above.

Sincerely,

Lucy Kempf Executive Director

Metro Nashville Planning Department

Jucy Alden Kempf





**REQUEST** Concept Review

**PROJECT** Nashville Yards Parcel 7 Parking

Council District 19 – O'Connell

**Requested by**Ragan Smith Associate, applicant; Uptown Property

Holdings, LLC, owner.

Staff Reviewer Hammer

**Staff Recommendation** Approve with conditions and defer without all conditions

### **Applicant Request**

A request to approve a concept plan and modifications to various DTC requirements for property located at 157 Rosa L. Parks Boulevard, zoned DTC (0.44 acres), and within the Core Subdistrict of the DTC.

### **Project Overview**

The project proposes an expansion of an existing 28-space surface parking lot by 14 spaces for a total of 42 spaces with landscape buffering and fencing proposed adjacent to the areas affected by the expansion.

### **Plan Details**

The proposed parking expansion is to accommodate contractors working on the Nashville Yards development site, rather than public parking for transient vehicles. The expansion adds 14 spaces, which are blocked in by another row of existing parking. Fencing and landscaping is proposed between these spaces and the sidewalk to the south, east, and west.

### **NDOT Recommendation**

NDOT takes no exception to the temporary construction parking at 157 Rosa L Parks Blvd for the Nashville Yards Project.

### STAFF RECOMMENDATION

Staff recommends approval of the first phase with the following conditions and deferral without all conditions:

- 1. Approval of this Concept Plan shall not preclude any future development of the site from fully complying with the provisions of the DTC and MCSP.
- 2. Any new fencing shall meet all standards of the DTC.