



Nashville/Davidson County 2025 STATE OF HOMELESSNESS COMMUNITY REPORT

*Showcasing progress,
performance, challenges, and
future strategies to drive
sustainable growth and long-
term success.*

Prepared By:
Office of Homeless Services



Dear partners,

It is my honor to welcome you to Nashville/Davidson County's 2025 State of Homelessness Symposium.

This gathering marks a step forward in our journey as a community to continue building and expanding our capacity to end homelessness in Nashville.

Over the past year, the community has made tremendous strides in expanding housing access, deepening service connections, and improving coordination across agencies—all made possible through the tireless commitment of our local government and community partners. I want to take a moment to recognize the incredible strides we've made together in our shared mission to end homelessness in Nashville.

Thanks to your commitment and collaboration, nearly 2,000 individuals transitioned from homelessness into housing this year. That's 2,000 lives forever changed—and it could not have happened without your efforts.

Together, we:

- Opened the Strobel House, our city's first Permanent Supportive Housing property, now at full capacity.
- Operated Cold Weather Shelter services for 46 nights, providing safety and care during the harshest months.
- Supported the transition of 51 individuals from shelter into permanent housing.
- Recorded a 45% decrease in deaths among our unhoused neighbors—proving that timely, strategic intervention saves lives.
- Doubled our housing inventory from 147 to over 333 units, expanding access to safe, stable housing.
- Secured \$11.9 million in federal funding to strengthen services citywide.

The 2025 State of Homelessness Community Report is a reflection of where we are and insights to where we're headed. This report does not claim to have all the answers. Instead, the first of its kind for Nashville, it provides a data-driven overview of performance outcomes and community impact from the past year.

As we face the complex and evolving challenge of homelessness, let us do so with humility, urgency, and hope. The work is not finished—but with continued alignment, and accountability, we will move closer to a city where every Nashvillian has a place to call home.

April Calvin
Director

Office of Homeless Services

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Nashville's Continuum of Care Strategic Plan

The original Strategic Plan, created in 2019, was updated in 2023 in response to the growing housing and affordability crisis and new state laws criminalizing camping on public land. The updated plan, developed by the Homelessness Planning Council, outlines actionable goals to strengthen Nashville-Davidson County's Housing Crisis Resolution System and guide the Continuum of Care toward more effective solutions.

Goal #1 URGENT AND RESPONSIVE	Recognizing the urgency, Nashville will employ evidence-based, data-driven decisions to serve and empower individuals experiencing homelessness.
Objective 1.1	Reexamine and strengthen collaborative infrastructure and roles played by key stakeholders, including individuals with lived experience, governance, committees, and members. Responsible: All Committees (HPC Committee Chairs, HPC Executive Committee, CoC committee chairs and staff, Individuals with Lived Experience, CoC Members, General Membership) and other identified stakeholders.
Objective 1.2	Identify Inventory Responsible: Homelessness Planning Council, Office of Homeless Services, Performance Evaluation Committee, Housing Division and Homeless Management Information System (HMIS) data
Objective 1.3	Outline a plan to improve data collection, analysis, and presentation for all populations. Responsible: OHS and HMIS data
Objective 1.4	Establish effective goals and metrics to report on strategic homelessness initiatives. Responsible: HPC, HMIS data, OHS, Housing Division, Initiatives Efficiency and All Chairs
Goal #2 ALIGNED & ACCOUNTABLE:	The Housing Crisis Resolution System (HCERS) will align resources that close the resource gap and have clear lines of accountability.
Objective 2.1	Mobilize community partners and maximize funding to serve all populations. Responsible: HPC, OHS, PEC and Nominating and Membership Committee.
Objective 2.2	Work towards ending homelessness . Responsible: OHS, Housing Division, and Standards of Care Committee (SoC)
Objective 2.3	Maximize community wide HMIS data collection, sharing and use. Responsible: HPC, Initiatives Efficiency, HMIS data, Housing Division, OHS, Community Advisory Board (CAB), and Coordinated Entry (CE)
Objective 2.4	Develop and ongoing, robust, and transparent communications strategy to advance collaborative efforts to end homelessness Responsible: CE, Shelter, Weather, Outreach and Prevention (SWOP) Committee, CAB, OHS, All Chairs, HPC and HMIS data

Demographic Data 2024

The demographic data below highlights highlighting key trends and patterns. According to the HMIS shared database, 10, 874 people were counted to be experiencing homelessness in Nashville Davidson County. This information is crucial for understanding population dynamics and planning effective strategies. The data offers an overview of demographic segments, emphasizing the distribution and composition of the population. It serves as a valuable tool for making informed decisions based on demographic insights.

 **3,042**
CHRONICALLY
HOMELESS

 **981**
FAMILIES

 **1,846**
Children

 **956**
VETERANS

 **2449**
SURVIVORS OF DV

 **5574**
One or more
disabling conditions

 **3,577**
MENTAL HEALTH
DISORDERS

 **2637**
Alcohol & Drug Use
Disorder

 **785**
Developmental
Disability

 **4279**
Physical Disability &
Chronic Health Conditions

 **162**
HIV/AIDS

2024 HUD System Performance Measures

Nashville-Davidson County HMIS, Reporting Period: 10/1/2023-9/30/2024



Measure 1

What is the **average number of days** that people are experiencing homelessness?

- 59 days of homelessness** for people who stayed in emergency shelters or safe haven beds
- 96 days of homelessness** for people who stayed in emergency shelters, safe havens, or transitional housing
- 1,038 days of homelessness** for people who stayed in emergency shelters, safe havens, transitional housing, and permanent housing (prior to their permanent housing move-in date)



Measure 2

How many people exited programs to permanent housing destinations, then **returned to homelessness**?

	# of exits (2 yrs ago)	returns in <6 mos		returns in 6-12 mos		returns in 13-24 mos		total returns in 2 yrs	
Exited from Street Outreach programs	312	16	5%	22	7%	39	13%	77	25%
Exited from emergency shelters	258	14	5%	12	5%	13	5%	39	15%
Exited from transitional housing	168	1	1%	8	5%	8	5%	17	10%
Exited from safe haven programs	5	0	0%	0	0%	2	40%	2	40%
Exited from permanent housing programs	815	22	3%	10	1%	60	7%	92	11%



Measure 3

How many **people are experiencing homelessness** in Nashville?

- 2,094** Point in Time Count 1/25/24
- 3,159** Sheltered Unduplicated Count 10/1/23- 9/30/24 based on HMIS data from Emergency Shelters, Safe Havens, and Transitional Housing



Measure 4

How many people in CoC-funded programs **gained income**?

- 44%** of **stayers** in CoC-funded programs (people who had not yet exited by the end of the reporting period) increased their total income.
- 22%** of **leavers** (people who exited during the reporting period) increased their total income.



Measure 5

How many people served were experiencing homelessness **for the first time**?

- 2,211** people entered Emergency Shelters, Safe Havens, and Transitional Housing during the reporting period who had no prior enrollments in HMIS.
- 2,651** people entered Emergency Shelters, Safe Havens, Transitional Housing, and Permanent Housing during the reporting period who had no prior enrollments in HMIS.



Measure 7

How many people who were experiencing homelessness **moved into** or **retained permanent housing**?

- 270** How many people who were experiencing homelessness **moved into** or **retained permanent housing**? people exited from Street Outreach programs **to permanent housing** (36% of SO exits)
- 1,041** people exited from Emergency Shelters, Safe Havens, Transitional Housing, or Rapid Rehousing programs **to permanent housing** (45% of ES/SH/TH/RRH exits)
- 1,989** people in Permanent Housing programs **retained permanent housing** (96% of PH exits)

HUD System Performance Measures

HUD has developed the following seven system-level performance measures to help communities gauge their progress in preventing and ending homelessness. In order to encourage all local service providers to regularly measure and evaluate their progress in meeting the needs of people experiencing homelessness, HUD considers CoCs' System Performance data each year when awarding CoC funding through the CoC NOFO. The System Performance Measures can also be used locally to assess the system's functionality and to identify gaps in services. For CoCs to accurately assess their progress using these measures, they must ensure that their data are as complete and accurate as possible, from data entry to report generation. In order to fully understand and report on these metrics accurately, Nashville's CoC must continue to expand HMIS coverage among provider agencies.

Measure 1: Length of Time Persons Remain Homeless **Desired Outcome:** Reduction in the average and median length of time persons remain homeless

Measure 2: The Extent to which Persons who Exit Homelessness to Permanent Housing Destinations Return to Homelessness within 6 to 12 Months and within 2 years **Desired Outcome:** Reduction in the percent of persons who return to homelessness

Measure 3: Number of Homeless Persons **Desired Outcome:** Reduction in the number of persons who are homeless

Measure 4: Employment and Income Growth for Homeless Persons in CoC Program-funded Projects **Desired Outcome:** Increase in the percent of adults who gain or increase employment or non-employment cash income over time

Measure 5: Number of Persons who Become Homeless for the First Time **Desired Outcome:** Reduction in the number of persons who become homeless for the first time

Measure 6: Homelessness Prevention and Housing Placement of Persons Defined by Category 3 of HUD's Homeless Definition in CoC Program-funded Projects ***Not applicable to Nashville, only measured in high-performing communities***

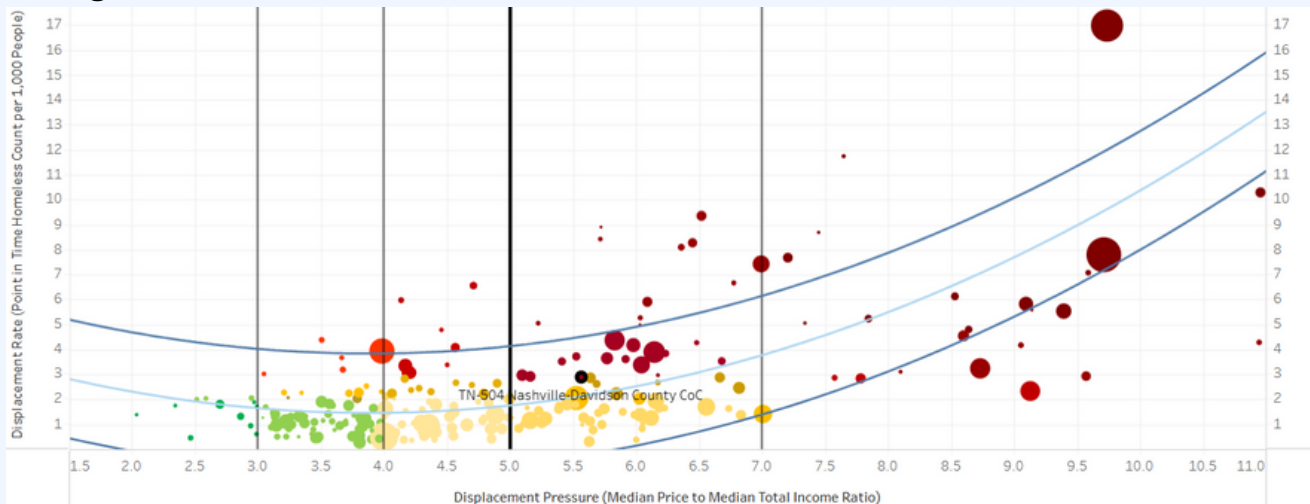
Measure 7: Successful Placement in Permanent Housing **Desired Outcome:** Increase in the percent of persons who exit to an ES, SH, TH, or permanent housing destination.

Understanding Displacement and Homelessness Risk in Nashville-Davidson County

The Image below is from the Good Neighbor Index Tool (GNI). It is used to explain how rising housing prices and income inequality are pushing more people into homelessness—what we call "displacement pressure." It compares this pressure to how many people are experiencing homelessness in communities across the country.

What the Chart Shows:

- X-Axis (Left to Right): This measures Displacement Pressure—how expensive housing is compared to people's income (median home price divided by median income). The higher the number, the harder it is for the average person to afford housing. Nashville's Displacement score is 5.6 (severe). This score means housing costs are rising much faster than incomes.
- Y-Axis (Bottom to Top): This shows the Displacement Rate—how many people are experiencing homelessness for every 1,000 people in a given area. Nashville's displacement rate is 2.9 per 1,000 people (severe). This means nearly 3 people per 1,000 in our community are experiencing homelessness.
- Each Dot: Represents a Continuum of Care (CoC)—a local homelessness system—across the country. The size of the dot shows how big the homeless population is.
- Color: Indicates severity. Nashville-Davidson is marked in black, while redder dots show more severe conditions.
- Nashville has an overall GNI Score of **4D Severe**. This score means we're in the "danger zone" where both housing costs and homelessness rates are critically high.



ARPA Funds Investment Overview

Total Investment : \$50 million in Homelessness



Temporary Interim Housing-RS 2022-1698-\$9M to Homeless Impact Division, temporary interim gap housing



Gap Financing for Permanent Supportive Housing-RS 2022-1696-\$25M to Metro Development and Housing Agency for low-cost loans for affordable housing units



Housing First Supportive Services-RS 2022-1697-\$9M to Metro Homeless Impact Division for Housing First Supportive Services



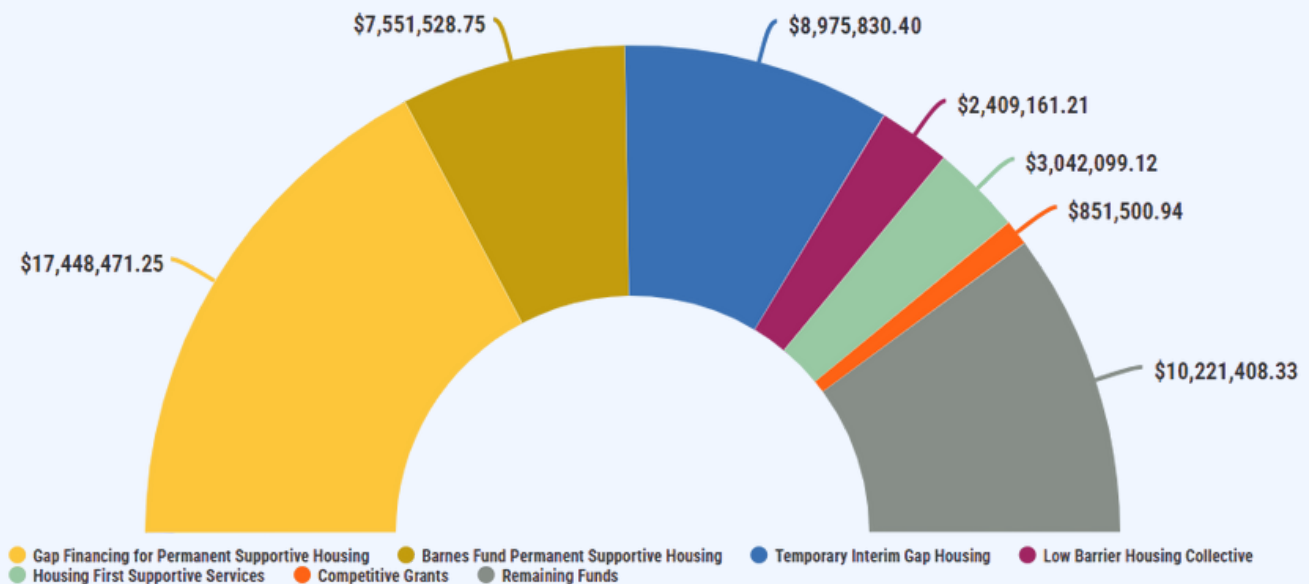
Low Barrier Housing Collective and Competitive Grants-RS 2022-1699-\$7M to Homeless Impact Division for Low Barrier Housing Collective & Competitive Grants



Tracking the \$50 Million Investment in Homelessness

<https://www.nashville.gov/departments/office-homeless-services/data>

Total Spend Down

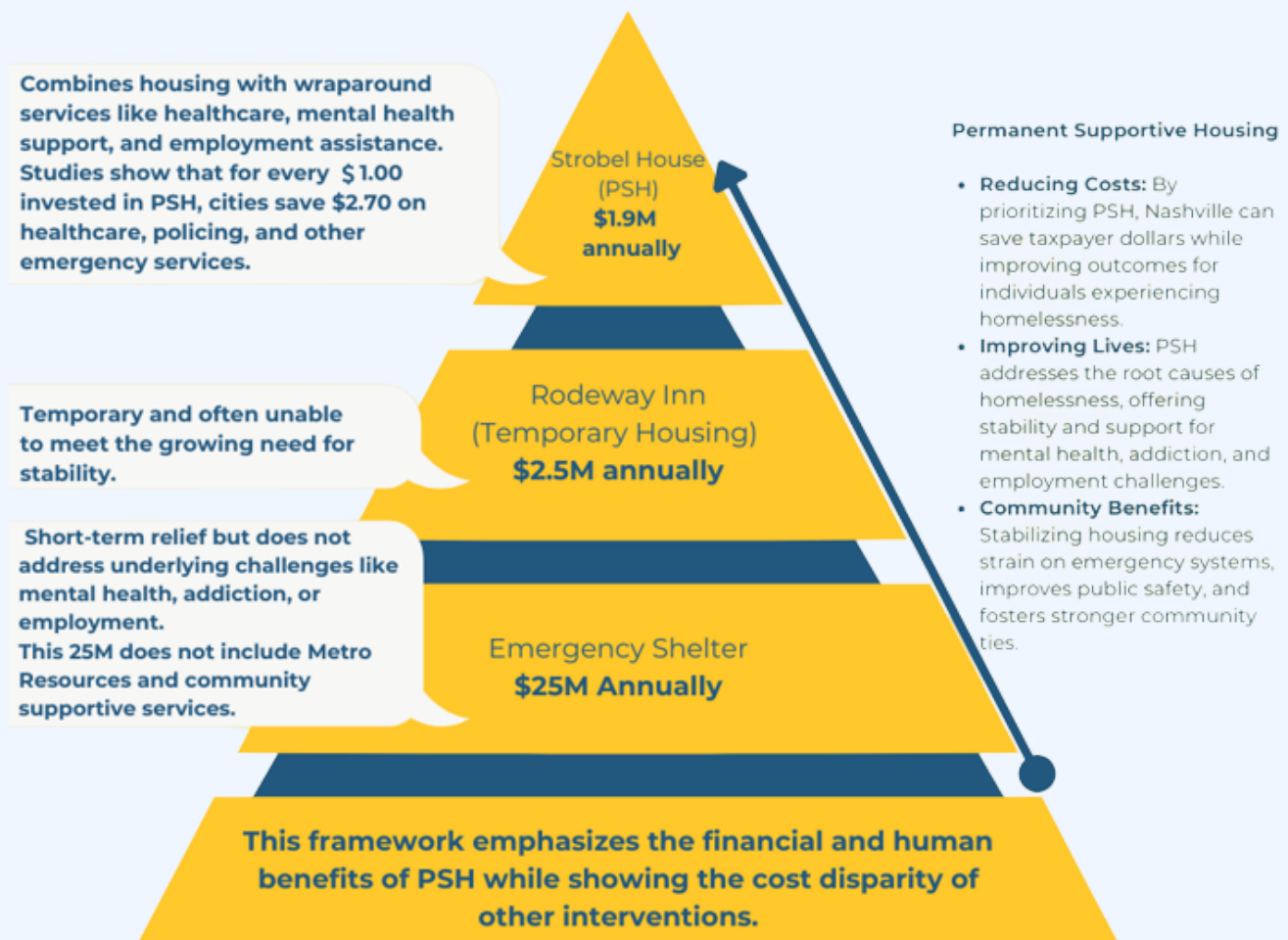


PSH OFFERS THE HIGHEST BENEFIT AT THE LOWEST COST

Permanent Supportive Housing (PSH) is the best housing solution for the unhoused because it combines stable housing with essential wraparound services like healthcare, mental health support, and employment assistance. This holistic approach addresses the root causes of homelessness and improves long-term outcomes.

PSH is also the most cost-effective option. For every \$1.00 invested in PSH, cities save an estimated \$2.70 in healthcare, policing, and other emergency services. In contrast, emergency shelters cost \$25 million annually, while PSH programs like Strobel House operate at just \$1.9 million annually.

Overall, PSH provides both financial savings and greater human impact compared to temporary or emergency housing solutions.



CONTINUUM OF CARE FEDERAL FUNDING

The Continuum of Care (CoC) is a federal grant program created by the U.S. Department of Housing and Urban Development (HUD) to:

- promote community-wide commitment to the goal of ending homelessness,
- increase access and utilization of help services;
- and distribute funding to support and quickly rehouse people experiencing homelessness.

To do this, HUD relies on local planning bodies—also called Continuums of Care—to coordinate housing and services in their geographic region. The TN-504 CoC is the planning body for Nashville and Davidson County, Tennessee. Its mission is to bring together local partners to manage resources, funding, and programs that assist people experiencing homelessness in our community.

Continuum of Care (CoC) funding is a critical source of federal support for efforts to end homelessness in communities across the United States. Every year, HUD holds a national CoC Program Competition to distribute federal funding. Local CoCs like Nashville's organize a local process to evaluate and rank project applications based on how well they meet community needs, follow federal priorities, and demonstrate results. HUD then reviews these applications and awards funding based on Congressional funding levels, national goals, and how well each CoC is performing.

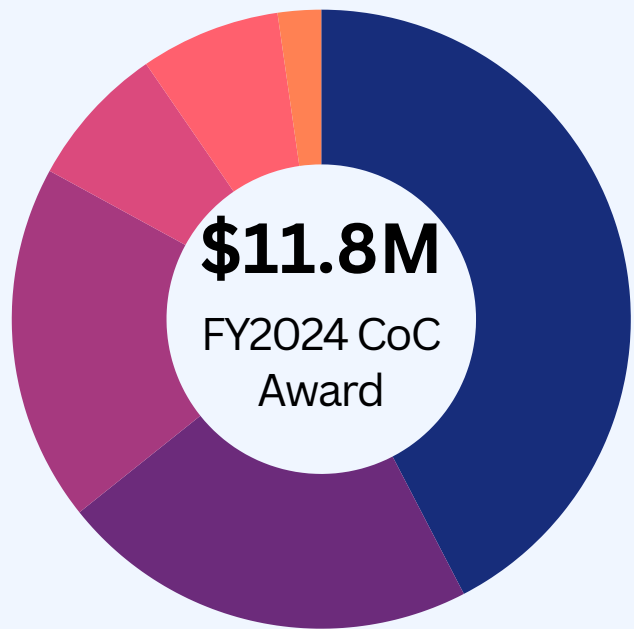
HUD outlines specific types of CoC programs that local agencies can apply for, such as permanent supportive housing, rental assistance with supportive services, coordinated entry referral systems, technology to operate shared databases, etc.

This report provides a breakdown of the 2025 award amounts along with the impact CoC funding had on addressing homelessness in Nashville in the calendar year of 2024, including a breakdown of clients, service providers, and leases supported by these funds.

2025 AWARDS

In January 2025, HUD announced funding amounts awarded to each Continuum of Care. The Nashville-Davidson County Continuum of Care (TN-504) was awarded a total of \$11,846,313. This is compared to last year's funding amount of \$9,695,266, an increase of \$2,151,047.

HUD elected this year not to fund any new programs for the Nashville-Davidson County CoC. The following outlines a breakdown of the amounts awarded to Nashville-Davidson County for specific types of homelessness programs:



\$5M Permanent Supportive Housing (PSH)

PSH is designed to provide long-term, stable housing and supportive services for people who have disabilities and/or high service needs.

\$2.6M Domestic Violence (DV)

DV programs are intended to serve those fleeing or attempting to flee domestic violence, interpersonal violence, human trafficking, etc. that have no other safe residence.

\$2.2M Youth Homelessness (YHDP)

YHDP initiatives are intended for creative, youth-driven strategies for preventing and ending homelessness for youth and young adults.

\$885K Rapid Re-Housing (RRH)

RRH is a housing intervention designed to help households quickly exit homelessness by providing short- to medium-term rental assistance and supportive services.

\$866K HUD outlines a range of essential infrastructures for each CoC, including a shared database (HMIS), community referral process (CE & DVCE), and coordinated planning efforts.

\$268K Joint Transitional & Rapid Re-Housing (TH/RRH)

TH/RRH provides temporary, transitional housing along with supports and rental assistance to help clients move into more permanent housing.

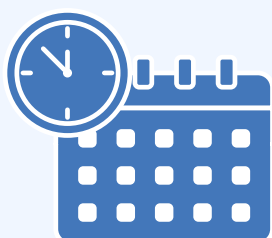
Clients served through CoC funding

In 2024, **10,874 people** were counted to be experiencing homelessness in Nashville Davidson County, according to the HMIS shared database.

Of those experiencing homelessness, Continuum of Care funding helped serve...

 **1,947** across...
households

Including...



488
people experiencing
chronic homelessness



846
Children



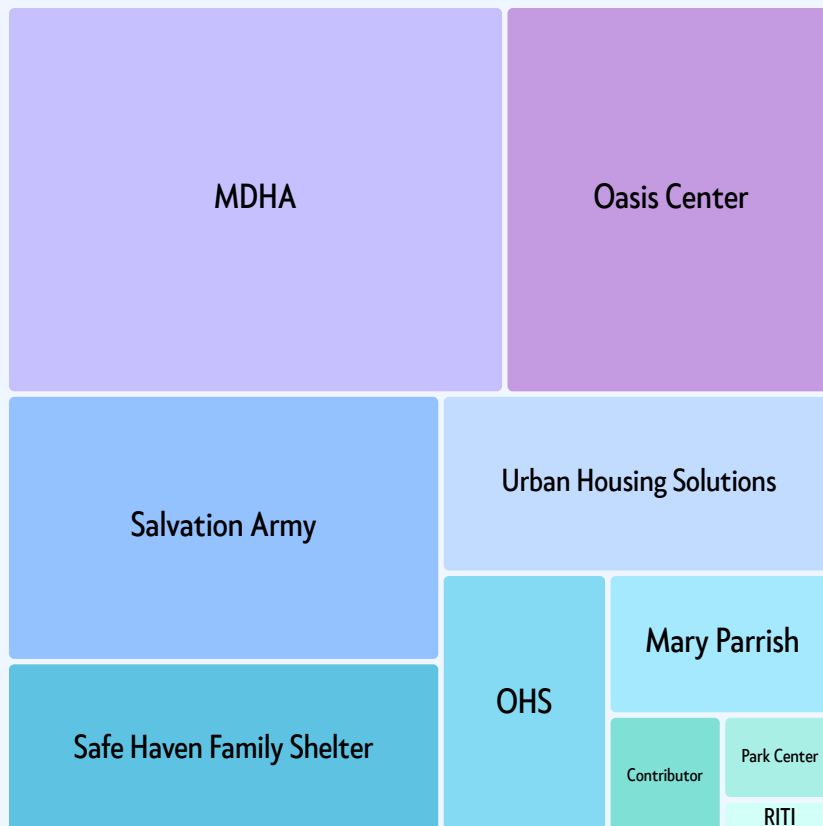
489
survivors of
domestic violence



866
people with disabilities

*Not including those entered into DV CE that are not entered into HMIS for security purposes

ORGANIZATIONS



10 AGENCIES

Receive Continuum of Care funding to serve people experiencing and exiting homelessness in Nashville-Davidson County.

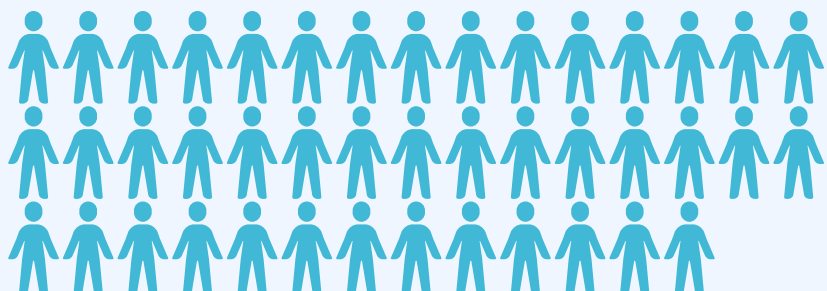
These agencies support...

21 PROGRAMS

Providing a range of services from managing a shared community database to providing transitional housing for survivors of domestic violence to helping youth with rental assistance to permanently housing people with disabilities.

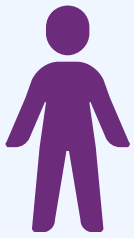
43 EMPLOYEES

Have salaries funded by way of Continuum of Care grant funding. These service providers support many individuals in need and programs across the community.



LEASES FUNDED THROUGH CoC

In 2024, Continuum of Care funding helped house...



1,367
people

across...



666
households

Continuum of Care funding is actively supporting those that have exited homelessness maintain...



457
leases

with

164
landlords

In the February 2024 alone, Continuum of Care funding helped provide...

\$360,868.65
in rental assistance

PROGRAM BREAKDOWN

Organization	Project Name	Program Type	End Date	Funding Amount	# of People Served in 2024
Safe Haven Family Shelter	Rapid Rehousing Consolidated	RRH	January 31, 2025	\$279,324	377
Urban Housing Solutions (UHS)	PSH Homeless Recovery Program	PSH	April 30, 2025	\$1,036,942	119
Mary Parrish Center (MPC)	DV TH Renewal Application	TH		\$23,688	58
Metropolitan Development and Housing Agency (MDHA)	Shelter Plus Care Consolidated	PSH		\$2,539,048	360
Mary Parrish Center (MPC)	DV Joint TH & RRH	Joint TH & RRH		\$240,748	65
Mary Parrish Center (MPC)	Domestic Violence Coordinated Entry (DV-CE)	SSO	June 30, 2025	\$103,120	Essential Infrastructure
Mary Parrish Center (MPC)	DV Rapid Re-Housing	RRH		\$101,094	51
Metropolitan Development and Housing Agency (MDHA)	CoC Planning Grant	Essential Infrastructure		\$381,251	Essential Infrastructure
Contributor Inc.	COVER Dedicated Plus PSH Program	PSH		\$205,195	9
Room in the Inn (RITI)	PSH Omega	PSH	July 31, 2025	\$51,097	22
The Salvation Army (TSA)	CoC Joint RRH	Joint TH & RRH	August 31, 2025	\$236,132	248
The Salvation Army (TSA)	CoC Domestic Violence RUTH	Joint TH & RRH		\$444,214	44
Metro Office of Homeless Services (OHS)	Coordinated Entry (CE)	Essential Infrastructure		\$128,000	Essential Infrastructure
The Salvation Army (TSA)	CoC LIFNAV RRH	RRH		\$66,445	17
Oasis Center	YHDP RRH Project for Young Adults	RRH	September 30, 2025	\$1,286,725	148
Oasis Center	YHDP Diversion for Young Adults	SSO		\$639,000	324
Park Center	Nashville Housing First Collective	PSH		\$128,552	8
Safe Haven Family Shelter	Safe Haven DV Bonus	DV RRH		\$759,861	354
Metro Office of Homeless Services (OHS)	Homeless Management Information System (HMIS)	Essential Infrastructure		\$141,508	Essential Infrastructure
The Salvation Army (TSA)	Domestic Violence RUTH 2	Joint TH & RRH	October 31, 2025	\$540,032	Started End of 2024
The Salvation Army (TSA)	LIFNAV Early Choice TBRA	PSH		\$363,290	Started End of 2024

NOTE: Some individuals may have been served by more than one program in 2024. For example, a client could have participated in Transitional Housing and then moved into Permanent Supportive Housing. Thus, the number of people served by each program cannot be added to get an unduplicated number.

Funding Sources

- **Emergency Solutions Grant**-The Tennessee Housing Development Agency (THDA) administers the federally funded Emergency Solutions Grant (ESG) Program to help individuals and families who are homeless or at risk of homelessness regain housing stability. Grants are awarded to eligible nonprofits and local governments to support street outreach, emergency shelter operations, rapid re-housing, homelessness prevention, and data collection. Funded activities include case management, health and mental health services, housing search and placement, rental and utility assistance, emergency shelter operations, and participation in the Homeless Management Information System (HMIS). The goal is to provide essential services and housing support to help people quickly move into and remain in stable, permanent housing.
- **Funded Agencies:** Building Lives Foundation, Catholic Charities, Colby's Army, The Contributor, Mary Parrish Center, Nashville Launch Pad, Nashville Downtown Partnership, Nashville CARES, Oasis Center, Operation Stand Down, Park Center, Room in the Inn's Campus, Safe Haven Family Shelter, The Salvation Army, and YWCA Domestic Violence Shelter.
- **CDBG-Community Block Grant**-The Community Development Block Grant (CDBG) Program funds a wide range of community development activities aimed at building stronger, more resilient communities. These activities may include infrastructure improvements, economic development initiatives, construction of public facilities and community centers, housing rehabilitation, public services, property clearance and acquisition, microenterprise support, code enforcement, homeowner assistance, and more—addressing critical local needs and enhancing quality of life. For more information, scan the QR-Code below.
- **Substance Abuse and Mental Health Services Administration Grant (SAMHSA)**-Throughout the U.S., SAMHSA funds organizations providing substance use and mental health services, research, technical assistance, and training to advance the behavioral health and to improve the lives of individuals living with mental and substance use disorders, and their families. For more information, on this funding source, scan the QR-Code below.

Access Full Grant Information

Emergency Solutions Grant



Community Development Block Grant



Substance Abuse and Mental Health Services Administration Grant



Meeting the Moment: A call to Action

Metro Government, in partnership with dedicated community organizations, has made meaningful progress in the fight to end homelessness in Nashville. From opening the city's first Permanent Supportive Housing development—Strobel House—to allocating \$2.4 million for Rapid Re-Housing and expanding low-barrier housing to 333 locations, we are building real pathways to stability and hope.

These milestones matter. But the work isn't finished—and we can't do it alone. No matter your role—business owner, developer, case manager, nonprofit leader, or public official—there's a vital place for you in this movement. Your voice, your skills, and your support are needed now more than ever. As one of our unhoused neighbors stated, "As long as I have 4 walls and running water, I want housing." When we remain aligned with the needs of the people we serve, they win. Your continued support and alignment is making a difference.



(Strobel House, Metro Nashville Government's first PSH)

Below you'll find an overview of current efforts and future initiatives.

1. **Prioritize Prevention Programs**

- Focus on keeping people housed before they reach crisis.
- Expand rental assistance

2. **Target Housing Interventions to High-Risk Populations**

- Advocate for more Rapid Re-Housing and Permanent Supportive Housing

3. **Strengthen Partnerships with Affordable Housing Developers**

- Advocate for more deeply affordable units
- Promote land trusts, housing vouchers, and flexible subsidies.

4. **Advocate for Policy Change**

- Push for dedicated local and state funding streams for housing stability.

5. **Coordinate Across Systems**

- Engage more business owners, developers, philanthropic, faith-based community
- Increase service provider capacity and alignment through coordinated entry and wraparound services tailored to those at greatest risk.

Thank you to all of our partners!

As we reflect on 2024, we are filled with gratitude for the commitment of our community partners who work alongside us every day to house our unhoused neighbors in Nashville. Together, we helped nearly 2,000 individuals and families find a place to call home this past year. This would not have been possible without your tireless efforts, compassion, and collaboration.

From outreach teams and housing navigators to shelter providers, case managers, healthcare workers, and advocates — every role played a part in turning hope into housing.

Thank you for walking with us on this journey. We are proud to stand with you as we continue the work to ensure everyone in Nashville has a safe and stable place to call home.

510 Foundation
Aphesis House (AH)
The Bridge Ministry
Catholic Charities (CC)
Centerstone
Colby's Army (CA)
Community Care Fellowship (CCF)
DePaul USA
Dismas House
Empower Tennessee
Green Street Church (GSC)
Launch Pad (LP)
Martha O'Bryan Center
Matthew 25 (M25)
Mending Hearts
Metro Public Schools: HERO Program
Metropolitan Development and Housing Authority (MDHA)
Mental Health Cooperative (MH Coop)
Metro Nashville Office of Homeless Services
Metro Social Services (MSS)
Monroe Harding (MonHar)
Nashville CARES (NC)
Nashville Downtown Partnership (NDP)
Nashville Street Project (NSP)

Neighborhood Health (NH)
Oasis Center (OC)
Open Table Nashville (OTN)
Operation Stand Down (OSDTN)
Park Center (PC)
People Loving Nashville (PLN)
Room in the Inn (RITI)
Safe Haven Family Shelter (SHFS)
StreetWorks (SW)
Step Up on 2nd (SU)
Tennessee Valley Healthcare System (TVHS)
(VA)
The Bridge Ministry (TBM)
The Contributor (TC)
The Family Center
The Salvation Army (TSA)
The Village at Glencliff
United Way of Metropolitan Nashville (UWMN)
Urban Housing Solutions (UHS)
Vanderbilt University Medical Center
We Are Building Lives
Welcome Home Ministries
Wellpoint
YAI Pak
You Matter Counseling

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