

**METROPOLITAN NASHVILLE-DAVIDSON COUNTY
TRANSPORTATION LICENSING COMMISSION**

Minutes

September 18, 2025

The Metropolitan Nashville-Davidson County Transportation Licensing Commission (MTLC) met for its regular meeting on this date in the Jury Assembly Room of the Historic Metropolitan Courthouse. Present were Chair Pat McNally, Vice Chair Carol Westlake, Commissioners Carey Rogers, Erica Penley, Freddie Carr, Michael Hayes, Juan Mera, and Ann Butterworth (8). Also present were NDOT staff members Richard Rooker, Amanda Mullins, and T.D. Schlafer, as well as Metro Legal advisors Erica Haber and Phylinda Ramsey.

The Chair called the meeting to order, then led the Pledge of Allegiance, followed by a reading of the Notice of Appeal Statement which outlined the right of appeal of MTLC decisions.

Commissioner Carr arrived.

Chair McNally opened the floor for public comment from those gathered. At the June 22, 2023, MTLC meeting, a motion was approved to allow up to eight individuals to speak for up to two minutes each. Eight individuals signed up to speak during public comment, but each reserved their time to speak during the annual hearing. There were no further requests to speak.

Vice Chair Westlake with a second from Commissioner Hayes moved approval of the minutes from the previous meeting.

ACTION: Approved 6-0

Consent Items

The following new company applications were submitted for Other Passenger Vehicles for Hire (OPVH):

▪ 7Brothers LLC ▪ Marco Transport LLC ▪ SK Royal Transit LLC ▪ Sunny Luxury ▪ WA LLC ▪ YMTNASHVILLE LLC ▪ Rem Premium Travels LLC ▪ The Luxury Black Star Transportation LLC ▪ Zoovie Luxury Experience Transportation LLC

Commissioner Hayes temporarily left the meeting.

After some discussion, Vice Chair Westlake with a second from Commissioner Rogers moved to approve the submitted applications.

ACTION: Approved 5-0

Miguel Gallanti Black LLC reapplied as an OPVH company after failure to renew timely. Director Rooker explained that the reapplication was treated the same as a new applicant. Vice Chair Westlake with a second from Commissioner Butterworth moved to approve.

ACTION: Approved 5-0

Commissioner Penley arrived.

Wrecker and Towing Services company STR Towing & Recovery requested to change address to 81 Trimble Street. Director Rooker reported that he and Mr. Schlafer inspected the location and it was properly fenced, lit, and contained proper signage.

Vice Chair Westlake with a second from Commissioner Butterworth moved to approve.

ACTION: Approved 6-0

Commissioner Hayes returned to the meeting.

The following OPVH company requests to modify ownership were submitted for approval:

- TES Satellite Communication to add partner Kelda Slater
- SP Luxury to remove partner Sunen Peiez

After some discussion, Vice Chair Westlake with a second from Commissioner Penley moved to approve the request for TES Satellite Communication.

ACTION: Approved 7-0

Vice Chair Westlake with a second from Commissioner Butterworth moved to approve the request for SP Luxury.

ACTION: Approved 7-0

Entertainment Transportation (ET)

Director Rooker requested deferral of the discussion on BL 2025-954, an ordinance to create Metro Code Chapter 6.78 for Seated Sightseeing Vehicles (SSV). Commissioner Butterworth with a second from Commissioner Rogers moved to defer the SSV discussion.

ACTION: Deferred 7-0

Low Speed Vehicles (LSV)

Chair McNally opened the Annual Hearing for the purpose of consideration of applications for Certificates of Public Convenience and Necessity for new and additional LSV permits. Director Rooker reported there were two (2) LSV companies approved to operate forty-seven (47) LSV vehicle permits. Director Rooker added that ten (10) LSV vehicle permits were currently unused by Vintage Nashville Tour. Sherief Gerges of Vintage Nashville Tour, Zied Kefi of Nashville Vintage Rides, Aaron Murray of GoCart, Chris Livingston of L=L Transport Services, Janet Bonds of L=L Transport Services, J.J. Livingston of L=L

Transport Services, and Simona Kendrick of L=L Transport Services spoke. There were no further requests to speak. The Chair closed the Annual Hearing.

Metro Legal shared the standard by which the Commission may determine if need exists for additional LSV permits.

6.73.030 - Findings—Issuance of certificate or additional permits.

A. If the MTLC finds that further or additional LSV service in the metropolitan government area is required by the public convenience and necessity and that the applicant is fit, willing and able to provide such service and to conform to the provisions of this chapter and the rules promulgated by the MTLC, the MTLC may issue a certificate of public convenience and necessity, stating the name and address of the applicant, the number of vehicles authorized upon such certificate and the date of issuance.

B. In making the above findings, the MTLC shall, at a minimum, take into consideration the number of LSVs already in operation, whether existing service is adequate to meet the public need; the character, experience, financial condition and responsibility of the applicant, and such criteria as may be adopted by the MTLC in its rules.

After some discussion, Commissioner Carr with a second from Commissioner Rogers moved to find there was a need for diversity in LSV permitting and a need of Public Convenience and Necessity was demonstrated through proposals for free rides, ADA accessible rides, and rides operating with Narcan present and available.

ACTION: Approved 6-1 (Commissioner Hayes dissenting)

Commissioner Penley with a second from Vice Chair Westlake moved to find a need for up to an additional six (6) vehicle permits.

ACTION: Approved 6-0-1 (Commissioner Hayes abstaining)

Commissioner Penley with a second from Commissioner Carr moved to approve the application for two (2) LSV vehicle permits to GoCart LLC.

ACTION: Approved 6-0-1 (Commissioner Hayes abstaining)

Commissioner Carr with a second from Commissioner Rogers moved to approve the application for four (4) LSV vehicle permits to L=L Transport Services LLC.

ACTION: Approved 6-0-1 (Commissioner Hayes abstaining)

Commissioner Butterworth with a second from Commissioner Rogers moved to find that the Public Convenience and Necessity had been met by granting six (6) additional vehicle permits and to deny the application of Nashville Vintage Rides LLC.

ACTION: Denied 7-0

The Chair called for a 5-minute break.

The Chair called the meeting back to order.

Pedal Vehicles

Chair McNally opened the Annual Hearing for the purpose of consideration of applications for Certificates of Public Convenience and Necessity for new and additional pedicab and pedal carriage permits. Director Rooker reported there were four (4) pedal carriage companies approved to operate twenty-seven (27) vehicle permits and four (4) pedicab companies approved to operate thirty-one (31) vehicle permits. Mr. Schlafer added that four (4) pedicab vehicle permits were currently unused by Rock 'N Roll Rides. Grace Lewis of Local Bike Taxi, Joy Lewis Hassler of Local Bike Taxi, James Chapman of Nashville Bar On Wheels, Travis Stowers of Nashville Bike Cab, Ash Pereira of Nashville Bike Cab, Abby Goodrich of Nashville Bike Cab, Craig Davis of Pro Pedicab, and Sarah Grace of Pro Pedicab spoke. There were no further requests to speak. The Chair closed the Annual Hearing.

Metro Legal shared the standard by which the Commission may determine if need exists for additional pedal vehicle permits.

6.75.030 - Findings—Issuance of certificate or additional permits.

A. If the MTLC finds that further or additional pedicab or pedal carriage service in the metropolitan government area is required by the public convenience and necessity and that the applicant is fit, willing and able to provide such service and to conform to the provisions of this chapter and the rules promulgated by the MTLC, the MTLC may issue a certificate of public convenience and necessity, stating the name and address of the applicant, the number of vehicles authorized upon such certificate and the date of issuance.

B. In making the above findings, the MTLC shall, at a minimum, take into consideration the number of pedicabs and pedal carriages already in operation, whether existing service is adequate to meet the public need; the character, experience, financial condition and responsibility of the applicant, and such criteria as may be adopted by the MTLC in its rules.

After some discussion, Commissioner Rogers with a second from Commissioner Hayes moved to find there was no demonstrated need of Public Convenience and Necessity for additional pedal carriage vehicle permits.

ACTION: Approved 6-0-1 (Commissioner Carr abstaining)

Commissioner Rogers with a second from Commissioner Carr moved to find there was a demonstration of need of Public Convenience and Necessity for up to an additional seventeen (17) pedicab permits. The motion was withdrawn.

Commissioner Hayes left the meeting.

Commissioner Rogers with a second from Commissioner Carr moved to find there was a demonstration of need of Public Convenience and Necessity for additional pedicabs.

ACTION: Approved 6-0

Commissioner Rogers with a second from Vice Chair Westlake moved to find a need for up to an additional seventeen (17) pedicab vehicle permits.

ACTION: Approved 5-1 (Commissioner Penley dissenting)

Commissioner Rogers with a second from Commissioner Penley moved to approve the application for eight (8) pedicab vehicle permits to Local Bike Taxi LLC.

ACTION: Approved 6-0

Commissioner Rogers with a second from Commissioner Carr moved to approve the application for six (6) pedicab vehicle permits to Jungle Jim's Pedicabs. Commissioner Carr offered a friendly amendment to approve the application of Jungle Jim's Pedicabs for two (2) pedicab vehicle permits, which was seconded by Commissioner Rogers.

On the Amendment:

ACTION: Approved 6-0

On the Motion:

ACTION: Approved 6-0

Commissioner Rogers with a second from Vice Chair Westlake moved to approve the application for six (6) pedicab vehicle permits to Pro Pedicab. Vice Chair Westlake offered a friendly amendment to approve the application of Pro Pedicab for three (3) pedicab vehicle permits, which was seconded by Commissioner Butterworth.

On the Amendment:

ACTION: Approved 6-0

On the Motion:

ACTION: Approved 6-0

Commissioner Rogers with a second from Commissioner Carr moved to deny the application of Nashville Bike Cab for additional pedicab vehicle permits.

ACTION: Denied 6-0

Erica Haber left the meeting.

Horse-Drawn Carriages

Director Rooker provided a reminder that the deadline for new and additional horse-drawn carriage permit applications is Monday, October 13, 2025, at Noon.

Taxicabs

The Chair called an agenda item for a Public Hearing regarding MTLC Rules and Procedures Section 230.

Section 230 DRIVER CHANGING COMPANY AFFILIATION

In the event of a driver choosing to move to a new company, the driver must complete a form provided by the Commission. Once completed, the receiving company must complete the appropriate section of the form. The driver then must file the completed form with the Commission staff and pay \$50 for a replacement permit for the new company. Drivers shall not drive until the application has been filed, approved and the fees paid.

Metro Legal requested deferral.

Commissioner Butterworth with a second from Commissioner Rogers moved to defer the Public Hearing until October.

ACTION: Deferred 6-0

The Chair called an agenda item for a Public Hearing regarding MTLC Rules and Procedures Section 238.

Section 238 EXTERIOR METER FARE AND FLAT RATE DISPLAY

In addition to the requirement in Metro Code 6.72.250.B. to conspicuously display rate schedules in the rear compartment or interior of the vehicle in such a position that it can be read easily by the occupants of the vehicle, each taxicab operating without a smart taximeter must also affix the approved meter fares and flat rates on at least two exterior doors or windows of the vehicle. All taxicabs operating without smart taximeters as defined in BL 2025-812 must comply with exterior display requirements by January 1, 2026.

The Chair opened the Public Hearing. Representatives of Regal Taxi, Magic Taxi, Tenn Cab, American Music City, Checker Cab, NashVegas Cab, and Volunteer Taxi spoke. The Chair closed the Public Hearing.

After some discussion, Commissioner Butterworth with a second from Vice Chair Westlake moved to defer action on the proposed rule.

ACTION: Deferred 6-0

Other Business

Chair McNally discussed the partnership between Lyft and Waymo to bring autonomous ride-hailing services to Nashville. The Commission acknowledged TCA § 55-8-202, preempting local prohibition of autonomous vehicles.

With no further business, Vice Chair Westlake with a second from Commissioner Carr moved to adjourn.

ACTION: Approved 6-0

ATTEST:

APPROVED:

Richard Rooker
Executive Secretary

Pat McNally
Chair

Date