

**METROPOLITAN NASHVILLE-DAVIDSON COUNTY
TRANSPORTATION LICENSING COMMISSION**

Minutes

December 11, 2025

The Metropolitan Nashville-Davidson County Transportation Licensing Commission (MTLC) met for its regular meeting on this date in the Jury Assembly Room of the Justice A.A. Birch Building. Present were Chair Pat McNally, Commissioners Carey Rogers, Erica Penley, Annie Klaver, Michael Hayes, Freddie Carr, and Ann Butterworth (7). Also present were NDOT staff members Richard Rooker, Amanda Mullins, and T.D. Schlafer, as well as Metro Legal advisors Erica Haber, Ann Mikkelsen, Alan Hall, and Justin Marsh. Kacy Cox was present from TriStar Court Reporting.

Chair McNally called the meeting to order, then led the Pledge of Allegiance, followed by a reading of the Notice of Appeal Statement which outlined the right of appeal of MTLC decisions.

Commissioner Penley arrived.

Chair McNally opened the floor for public comment from those gathered. At the June 22, 2023, MTLC meeting, a motion was approved to allow up to eight individuals to speak for up to two minutes each. Mark Young, Connor Epps, Kim Wright, Karen Bennett, Manuel Lopez, James Weaver, and Blake Shelton spoke. There were no further requests to speak.

Commissioner Butterworth with a second from Commissioner Klaver moved approval of the minutes from the previous meeting.

ACTION: Approved 6-0

Items For Deferral

Director Rooker reported that there were no items for deferral.

Consent Items

The following new company applications were submitted for Other Passenger Vehicles for Hire (OPVH):

▪ Amiri Transportation ▪ Limo Plus World LLC ▪ Prime Black Cars Service ▪ Knight Life Protection LLC ▪ Nash Transportation

Commissioner Carr with a second from Commissioner Butterworth moved to approve the submitted applications.

ACTION: Approved 6-0

Swaro Limo Service requested to change address to 3625 Manson Pike, Unit 10205. Commissioner Klaver with a second from Commissioner Penley moved to approve.

ACTION: Approved 6-0

Reffeggee Enterprise LLC requested to add partner Samantha Armstrong. Commissioner Penley with a second from Commissioner Rogers moved to approve.

ACTION: Approved 6-0

Shared Urban Mobility Devices (SUMD)

T.D. Schlafer introduced the agenda item for the Lime Glider Pilot Findings. Mr. Schlafer reminded the Commission that they approved a limited pilot in August 2025 to allow Lime to operate an additional 50 seated scooters at bus stops outside the downtown core in coordination with WeGo to encourage transit connection for first and last mile. Lilli Krauss, Senior Manager of Government Relations at Lime, presented the findings and responded to questions from Commissioners.

Application Reviews

Upon request of the Chair, Metro Nashville Network (MNN) ceased recording during applicant background reviews. The Chair also requested the court reporter to cease transcribing this portion of the meeting.

LaQuintin Thomas applied for a wrecker driver permit but failed to disclose background information on the application. A representative of Tow Pro was not present at the November meeting, and the application was deferred. Ashley Short of Tow Pro advised staff on December 5th that they were no longer seeking approval of the permit. Mr. Thomas was contacted to attend the December meeting but was not present when his application was called. After some discussion, Commissioner Butterworth with a second from Commissioner Carr moved to deny the application.

ACTION: Denied 6-0

Hasan Ali Ahmed Al Gamili applied for an OPVH driver permit but failed to disclose background information on the application. After some discussion, Commissioner Penley with a second from Commissioner Rogers called for the question. Commissioner Rogers with a second from Commissioner Carr moved to approve the application.

ACTIONS: Approved 6-0

Anthony Gordon applied for a wrecker driver permit but failed to disclose background information on the application. Charles Lamb, a representative of Tommy's Wrecker Service, was present to confirm his intent to hire Mr. Gordon. After some discussion, Commissioner Klaver with a second from Commissioner Rogers moved to approve the application.

ACTION: Approved 6-0

The Chair called for a ten-minute break.

The Chair called the meeting back to order. MNN and the court reporter resumed their recording duties.

Emergency Wrecker Service

A public hearing was held regarding the complaint submitted by STR Towing and Recovery that Jimmy Mitchell of Dad's Towing Service, Inc. and West Nashville Wrecker Service, LLC improperly sold both businesses and transferred emergency wrecker zones in violation of the Metropolitan Code of Laws (deferred from August 2025). At the beginning of the hearing, Justin Marsh presented a proposed agenda for the hearing. A copy of the agenda is below.

Agenda For Hearing

Transportation Licensing Commission

December 11, 2025

- STR Towing and Licensing – 5 minutes for opening statement
- Dad's Towing Service, Inc./ West Nashville Wrecker Service, LLC – 5 minutes for opening statement
- Guardian Fleet Services – 5 minutes for opening statement
- Metropolitan Transportation Licensing Commission Staff – 20 minutes to present evidence and testimony
- STR Towing and Licensing – 20 minutes to present evidence and testimony
- Dad's Towing Service, Inc./ West Nashville Wrecker Service, LLC – 20 minutes to present evidence and testimony
- Guardian Fleet Services – 20 minutes to present evidence and testimony
- STR Towing and Licensing – 3 minutes for closing statement
- Dad's Towing Service, Inc./ West Nashville Wrecker Service, LLC – 3 minutes for closing statement
- Guardian Fleet Services – 3 minutes for closing statement
- Close Public Hearing

Emily Lamb requested the time allotted for Dad's Towing Service, Inc./West Nashville Wrecker Service, LLC's presentation of evidence, be combined with the time allotted for Guardian Fleet Services. Commissioner Butterworth with a second from Commissioner Carr moved to approve the agenda for the hearing with the requested amendment.

ACTION: Approved 6-0

Commissioner Hayes left the meeting.

The parties submitted briefing and evidence to the Commission prior to the public hearing. A shared file containing all documents submitted to the Commission was created and access was granted to all parties prior to the meeting.

Attorneys Emily Lamb, Richard Massony, and Jeremy Oliver were present during the hearing, representing Dad's Towing Service, Inc., West Nashville Wrecker Service, LLC, and Guardian Fleet Services. Attorney Joshua Lee was present representing STR Towing and Recovery. Counsel made opening statements on behalf of their respective clients. Assistant Metropolitan Attorney Erica Haber presented findings of the investigation into the allegations on behalf of MTLC staff.

Jon Coonce and Dalton Brake were sworn in as witnesses and testified on behalf of STR Towing and Recovery. Scotty Crockett, Jim Mitchell, and Tom Tedford were sworn in as witnesses and testified on behalf of Dad's Towing Service, Inc., West Nashville Wrecker Service, LLC and Guardian Fleet Services.

Counsel made closing statements.

The Chair called for a five-minute break.

The Chair called the meeting back to order.

After some discussion, Commissioner Carr with a second from Commissioner Penley moved to dismiss the complaint brought by STR Towing and Recovery against Dad's Towing Service, Inc.

ACTION: Dismissed 3-2 (Commissioners Butterworth and Klaver dissenting)

After some discussion, Commissioner Carr with a second from Commissioner Penley moved to dismiss the complaint brought by STR Towing and Recovery against West Nashville Wrecker Service, LLC.

ACTION: Dismissed 3-2 (Commissioners Butterworth and Klaver dissenting)

Commissioner Butterworth with a second from Commissioner Carr moved to defer the new zone application for STR Towing and Recovery until the Annual Hearing in June 2026.

ACTION: Deferred 5-0

Other Business

Director Rooker reminded the Commission that 2026 MTLC meetings would be held on the third Tuesday of each month in the Sonny West Conference Center at the Howard Office Building at 1:00 P.M.

With no further business, Commissioner Klaver with a second from Commissioner Carr moved to adjourn.

ACTION: Approved 5-0

ATTEST:

APPROVED:

Richard Rooker
Executive Secretary

Pat McNally
Chair

Date