METROPOLITAN NASHVILLE-DAVIDSON COUNTY

TRANSPORTATION LICENSING COMMISSION

Meeting Minutes: September 15, 2026

The Metropolitan Nashville-Davidson County Transportation Licensing Commission (MTLC) met for its regular meeting on this date in the Sonny West Conference Center of the Howard Office Building. Present were Chair Pat McNally, Commissioners Annie Klaver, Erica Penley, Ann Butterworth, Carey Rogers, Manaen Hall, Freddie Carr, and David Andrews (8). Absent was Vice Chair Carol Westlake (1). Also present were NDOT staff members Ryan Lynch, Richard Rooker, Amanda Mullins, and T.D. Schlafer, as well as Metro Legal advisors Erica Haber and Ann Mikkelsen.

Chair McNally called the meeting to order, then led the Pledge of Allegiance. The Chair read the Notice of Appeal Statement which outlined the right of appeal of MTLC decisions

The Commission welcomed new Commissioner David Andrews.

The Commission welcomed new NDOT Director Ryan Lynch.

Commissioner Penley arrived.

The Chair opened the floor for public comment from those gathered. At the June 22, 2023, MTLC meeting, a motion was approved to allow up to 8 (eight) individuals to speak for up to 2 (two) minutes each. Brian Conger, Abby Goodrich, John Little, and Travis Stowers spoke. There were no further requests to speak.

Commissioner Butterworth with a second from Commissioner Klaver moved approval of minutes from the previous meeting.

ACTION: Approved

Vote: 7-0

Items For Deferral

Attorney Jack Byrd was present representing Melad Hanna. Mr. Byrd requested deferral of his client's disciplinary hearing pending a settlement hearing on October 9, 2026, regarding his criminal court case.

After some discussion, Commissioner Penley with a second from Commissioner Butterworth moved to defer the hearing until the October meeting.

ACTION: Deferred

Vote: 7-0

Consent Items

The following new company applications were submitted for Other Passenger Vehicles for Hire (OPVH):

▪ Haven Concierge Transport LLC – 1 Permit ▪ AK Nashville LLC – 1 Permit ▪ Moy Transportation LLC – 1 Permit ▪ Faris Hasan – 1 Permit ▪ Vanta Ride LLC – 1 Permit ▪ Tesla Transport LLC – 1 Permit ▪ Picasso Concepts Inc – 1 Permit ▪ 8 Exotic LLC – 1 Permit ▪ Waggonner Transportation – 1 Permit ▪ Onyx Rides LLC – 1 Permit ▪ Amro Alnajjar Transportation LLC – 1 Permit ▪ D.H. Premium Transportation – 1 Permit ▪ Legacy Rides – 1 Permit ▪ Nashville Diamond Transportation LLC – 1 Permit

Commissioner Klaver with a second from Commissioner Rogers moved to approve the submitted applications.

ACTION: Approved

Vote: 7-0

Pedal Carriages

A second review was called for the application of Nashville Bar on Wheels for one pedal carriage permit.

At the August Annual Hearing, Commissioner Penley with a second from Commissioner Rogers moved to deny the pedal carriage application of Nashville Bar On Wheels. Commissioner Butterworth abstained. Commissioner Hall voted nay. The original vote was 2-1-1 in favor of denial. Chair Pro Tem Klaver then voted nay resulting in a 2-2-1 tie vote. The tied motion failed. Commissioner Hall moved to approve the application for one pedal carriage permit for Nashville Bar On Wheels. There was not a second. The motion failed. The Commission took no further action regarding the application of Nashville Bar On Wheels.

At the advice of Metro Legal, the Commission allowed James Chatman and his business partner Travis to present their application to the Commission again for a final decision.

After some discussion, Commissioner Klaver with a second from Commissioner Carr moved that per MCL 6.75.030, additional public convenience and necessity was established due to inadequate existing service to the Black community.

ACTION: Approved

Vote: 5-2 (Commissioners Penley and Butterworth dissenting)

Commissioner Klaver with a second from Commissioner Hall moved to approve one pedal carriage permit for Nashville Bar On Wheels.

ACTION: Approved

Vote: 7-0

A Public Hearing was called regarding MTLC Rules and Procedures Section 703. The Chair opened the Public Hearing. Travis Stowers and Craig Davis spoke. With no further requests to speak, the Chair closed the Public Hearing.

Director Rooker and Mr. Schlafer provided additional context. MTLC Rule and Procedures Section 703 was passed by the Commission in April 2019 and created the operational boundary for all pedal vehicles. At the time, there were no pedicabs in operation. Since Metro Council's passage of BL2026-1490, pedicabs are considered a necessary and useful mode of transportation, while pedal carriages only as vehicles used for entertainment purposes. As a result, NDOT recommended applying the current operational boundary only to pedal carriages and removing operational boundary requirements for pedicabs.

After some additional discussion, Commissioner Rogers with a second from Commissioner Butterworth moved to approve the proposed changes to MTLC Rules and Procedures Section 703.

ACTION: Approved

Vote: 7-0

Shared Urban Mobility Devices (SUMD)

Mr. Schlafer provided an update on Intent to Award RFQ 396471 Docked Bikeshare Mobility Systems, which was approved by the MTLC in July 2025. Given the continued lack of alignment on fundamental elements of the procurement, Metro determined that an additional round of negotiation was unlikely to produce an acceptable agreement. The contract negotiation therefore failed, the award was rescinded, and the solicitation was canceled. Metro offered Bicycle Transit Systems (BTS) a one-year emergency contract to allow for continuity of service while next steps for the program are being developed. No further action from the Commission was necessary.

Mr. Schlafer provided an update on Intent to Award RFQ GG000053 Dockless SUMDs which was deferred at the July 2026 meeting. A protest hearing was held on July 22, 2026, 1 P.M. at Lindsley Hall. Metro Procurement advised staff to request deferral. Metro offered Bird, Lime, and Spin emergency contracts to allow for continuity of service pending the outcome of the hearing.

Commissioner Butterworth with a second from Commissioner Klaver moved to defer action on the Intent to Award until the October meeting.

ACTION: Deferred

Vote: 7-0

Lime requested a 50-scooter fleet increase pursuant to MTLC Rules and Procedures Section 913. Mr. Schlafer provided data from Populus confirming that Lime's fleet averaged greater than 2.5 rides per day over the last 30 days, making them eligible to request an increase. Prior to the meeting, the Commission received a letter from Jerome Oglesby, Chief Operating Officer of Tennessee State University (TSU), requesting the Commission approve the fleet increase to allow the additional scooters to be deployed on TSU campus at a 35% discount to students. Lilli Krauss, Senior Manager of Government Relations with Lime was present to answer questions from the Commission.

After some discussion, Commissioner Rogers with a second from Commissioner Klaver moved to approve the 50-scooter fleet increase for Lime, with fleet to be deployed on TSU campus at a discount for students.

ACTION: Approved

Vote: 7-0

The Chair called for a five-minute break.

The Chair called the meeting back to order.

Entertainment Transportation (ET) & Seated Sightseeing Vehicles (SSV)

Director Rooker provided an update on BL2026-1517, an ordinance amending subsections 6.77.110.A. and 6.78.090.A. of MCL to update requirements for driver permits for entertainment transportation vehicles and seated sightseeing vehicles. The Bill was scheduled for third reading on September 15th.

Horse-Drawn Carriages

Director Rooker provided a reminder that the deadline for new applications is Friday, October 2, 2026, at noon.

Emergency Wrecker Service

At the June 2026 meeting, the Commission requested staff to provide an update at the September meeting on all information available regarding the safety and equity of current emergency wrecker zones.

Prior to the meeting, staff provided a newly created heat map of the emergency zones to the Commission. Mr. Schlafer explained that the map displayed the total calls per zone from January 2024 to May 2026 divided by the sum of roadway miles in each zone. The quotient represented was "Calls Per Roadway Mile." In order from greatest to least: Martin's – 36.82, Chapman – 32.75, Cotton's – 19.82, Tommy's – 12.8, Smith's – 10.75, Collier – 9.24, Mike's Custom – 9.13, Dad's – 8.44, Donelson – 8.4, Tow Pro – 8.23, and West Nashville – 6.24.

There was no additional data available at the time of the meeting and no action was necessary from the Commission.

Disciplinary Hearing

A disciplinary hearing was called to review an emergency suspension of taxicab driver Edward Emesibe. American Music City contacted staff to inform them that Mr. Emesibe was no longer in good standing with the company, past due on fees and operating illegally without insurance. Staff contacted Mr. Emesibe prior to the hearing to inform him that he was suspended pursuant to MCL 6.72.180.B. Director Rooker reported that Mr. Emesibe did not return to good standing with American Music City prior to the hearing.

After additional discussion, Commissioner Butterworth with a second from Commissioner Klaver moved to revoke the taxicab permit of Edward Emesibe.

ACTION: Approved

Vote: 7-0

Other Business

Director Rooker reminded the Commission that per MTLC Rules and Procedures Section 102, the Commission would hold an election for Chair and Vice Chair at the October meeting.

The Commission requested that staff explore parking options for Commissioners in the vicinity of Sonny West Conference Center.

Director Rooker provided an enforcement update.

Application Review

A review was called regarding the application of taxicab driver Alan Fowler. Neither Mr. Fowler nor a representative from zTrip were present in the room when called.

Commissioner Klaver with a second from Commissioner Butterworth moved to defer the application review for one meeting.

ACTION: Deferred

Vote: 7-0

With no further business, Commissioner Penley with a second from Commissioner Butterworth moved to adjourn.

ACTION: Approved

Vote: 7-0

ATTEST:

Richard Rooker
Executive Secretary

APPROVED:

Annie Klaver
Chair Pro Term

Date: